

# **Environment and Community Panel**

# **Agenda**

Tuesday, 16th October, 2018 at 6.00 pm

in the

Council Chamber Town Hall Saturday Market Place King's Lynn



King's Court, Chapel Street, King's Lynn, Norfolk, PE30 1EX

Telephone: 01553 616200

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Friday 5 October 2018

Dear Member

# **Environment and Community Panel**

You are invited to attend a meeting of the above-mentioned Panel which will be held on Tuesday, 16th October, 2018 at 6.00 pm in the Council Chamber, Town Hall, Saturday Market Place, King's Lynn to discuss the business shown below.

Yours sincerely

Chief Executive

#### **AGENDA**

#### 1. Apologies for absence

To receive any apologies for absence.

# **2. Minutes** (Pages 6 - 8)

To approve the minutes of the previous meeting held on 4<sup>th</sup> September 2018 and the special meeting held on 11<sup>th</sup> October 2018 (to follow).

#### 3. Declarations of interest

Please indicate if there are any interests which should be declared. A declaration of an interest should indicate the nature of the interest (if not already declared on the Register of Interests) and the agenda item to which it relates. If a disclosable pecuniary interest is declared, the Member should withdraw from the room whilst the matter is discussed.

Those declarations apply to all Members present, whether the Member is part of the meeting, attending to speak as a local Member on an item or simply observing the meeting from the public seating area.

#### 4. Urgent Business

To consider any business which, by reason of special circumstances, the Chairman proposed to accept as urgent under Section 100(b)(4)(b) of the Local Government Act, 1972.

## 5. <u>Members Present Pursuant to Standing Order 34</u>

Members wishing to speak pursuant to Standing Order 34 should inform the Chairman of their intention to do so and on what items they wish to be heard before the meeting commences. Any Member attending the meeting under Standing Order 34 will only be permitted to speak on those items which have been previously notified to the Chairman.

#### 6. Chairman's Correspondence

If any.

## 7. Advice Services Update (45 minutes) (Verbal Report)

Representatives from CAN and Shelter will be present at the meeting to provide an update.

# 8. Quarter 1 2018/2019 Corporate Performance Monitoring Report (15 minutes) (Pages 9 - 13)

# 9. Gambling Act - Statement of Principles (15 minutes) (Pages 14 - 48)

To consider the Report and make any appropriate recommendations to Cabinet.

# **10. Joint Health and Wellbeing Strategy (45 minutes)** (Pages 49 - 77)

# 11. Future Waste Legislative Programme Update (10 mins) (Verbal Report)

To receive an update from officers and the Portfolio Holder.

#### **12.** Work Programme and Forward Decision List (Pages 78 - 86)

#### 13. Date of the next meeting

To note that the next meeting of the Environment and Community Panel is scheduled to take place on Tuesday 4<sup>th</sup> December 2018 at 6.00pm in the Council Chamber, Town Hall, Saturday Market Place, King's Lynn.

To:

**Environment and Community Panel:** Miss L Bambridge (Vice-Chairman), Mrs C Bower, A Bubb, Mrs S Collop, Mrs S Fraser, G Hipperson, M Hopkins, T Parish, C Sampson (Chairman), M Taylor, J Westrop and Mrs M Wilkinson

#### Portfolio Holders:

Councillor I Devereux, Portfolio Holder for Environment Councillor P Hodson, Portfolio Holder for Economic Development Councillor A Lawrence, Portfolio Holder for Housing and Community Councillor Mrs E Nockolds, Portfolio Holder for Culture, Heritage and Health

#### Officers:

Barry Brandford, Waste and Recycling Manager Sarah Dennis, Partnerships and Funding Officer Ged Greaves, Senior Policy and Performance Officer Vicki Hopps, Environmental Health Manager Honor Howell, Assistant Director Marie Malt, Senior Licensing Officer

# By Invitation:

Representatives from CAN and Shelter

#### **BOROUGH COUNCIL OF KING'S LYNN & WEST NORFOLK**

#### **ENVIRONMENT AND COMMUNITY PANEL**

Minutes from the Meeting of the Environment and Community Panel held on Tuesday, 4th September, 2018 at 5.00 pm in the Council Chamber, Town Hall, Saturday Market Place, King's Lynn

PRESENT: Councillor C Sampson (Chairman), Miss L Bambridge, Mrs C Bower, T Bubb, Mrs S Collop, Mrs S Fraser, T Parish, M Taylor, Mrs J Westrop and Mrs M Wilkinson.

#### Portfolio Holders:

Councillor I Devereux - Portfolio Holder for Environment

#### Officers:

Duncan Hall – Housing Services Manager Ray Harding – Chief Executive Honor Howell – Assistant Director

#### EC33: APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor G Hipperson.

#### EC34: **MINUTES**

**RESOLVED:** The Minutes from the previous meeting held on 24<sup>th</sup> July 2018 and the special meeting held on 14<sup>th</sup> August 2018 were agreed as a correct record and signed by the Chairman.

#### EC35: **DECLARATIONS OF INTEREST**

There were no declarations of interest.

#### EC36: URGENT BUSINESS

There was none.

#### EC37: MEMBERS PRESENT PURSUANT TO STANDING ORDER 34

Councillor D Pope – EC41: Update on Leisure Options Appraisal.

#### EC38: CHAIRMAN'S CORRESPONDENCE

There was none.

#### EC39: HOMELESSNESS AND HOUSING DELIVERY TASK GROUP

The Panel considered a report which invited them to arrange for the establishment of a Homelessness and Housing Delivery Task Group. The Panel was reminded that at their meeting on 24<sup>th</sup> July 2018 they had received a presentation on Homelessness and Rough Sleeping and had agreed to establish a Task Group.

The Panel were provided with detail on the purpose and role of the Group.

Councillor Westrop asked if the role of the Task Group could be extended to cover housing issued faced by 16 to 24 year olds. The Housing Services Manager agreed that this should be added to the Group's Terms of Reference.

The Chairman thanked the Housing Services Manager for the tour of Broad Street which was held prior to the meeting and commented that he was very impressed with the facilities.

**RESOLVED:** 1. The Panel agreed to the establishment of a five member Task Group to look at Homelessness and Housing Delivery.

- 2. The Panel agreed the Terms of Reference for the Task Group subject to the addition highlighted by Councillor Westrop relating to the impact on young people.
- 3. The Democratic Services Officer to be instructed to seek Membership from Group Leaders for the Homelessness and Housing Delivery Task Group for the 2018/2019 Municipal Year.

#### EC40: EXCLUSION OF PRESS AND PUBLIC

**RESOLVED:** That under Section 100(A)(4) of the Local Government Act, 1972, the press and public be excluded from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information as defined in paragraphs 1,2 or 3 of Part 1 of Schedule 12A to the Act.

#### EC41: **EXEMPT - UPDATE ON LEISURE OPTIONS APPRAISAL**

The Chief Executive provided an update on the Leisure Options Appraisal.

**RESOLVED:** The update was noted.

#### EC42: WORK PROGRAMME AND FORWARD DECISION LIST

The following items were identified for consideration for addition to the Work Programme:

- Updates from the Homelessness and Housing Delivery Task Group as required.
- Presentation on the Early Help Hub.
- Seagulls.

The Panel was reminded that updates from the Derelict Land and Buildings Group were presented to the Regeneration and Development Panel.

**RESOLVED:** The Panel's Work Programme was noted.

# EC43: **DATE OF THE NEXT MEETING**

The next meeting of the Environment and Community Panel would be held on 16<sup>th</sup> October 2018 at 6.00pm in the Council Chamber, Town Hall, Saturday Market Place, King's Lynn.

# The meeting closed at 5.40 pm

#### POLICY REVIEW AND DEVELOPMENT PANEL REPORT

REPORT TO:	Environment and Community Panel							
DATE:	16 October 2018							
TITLE:	Corporate Performance Monitoring Q1 2018-19							
TYPE OF REPORT:	Monitoring	Monitoring						
PORTFOLIO(S):	Performance							
REPORT AUTHOR:	Ged Greaves							
OPEN/EXEMPT	Open WILL BE SUBJECT No							
	TO A FUTURE							
		CABINET REPORT:						

#### **REPORT SUMMARY/COVER PAGE**

#### PURPOSE OF REPORT/SUMMARY:

The corporate performance monitoring report is in place to monitor progress against agreed performance indicators for the year. The report contains information on the corporate performance monitoring undertaken during Q1 2018-19.

#### **KEY ISSUES:**

Performance indicators for 2018-19 have been agreed by Portfolio Holders and Executive Directors as the key performance measures for the year; they cover all Directorates. These indicators are reported quarterly to the Corporate Performance Panel.

This monitoring report highlights specific performance issues; where indicators have not met agreed targets they are drawn out into an Action Report, which provides additional detail on what actions are being taken to correct performance that has a variance to target.

The Q1 2018-19 monitoring report shows that of the 14 indicators, 6 targets have been met and performance has improved against target for 6 of the indicators.

# **OPTIONS CONSIDERED:**

Not applicable.

#### **RECOMMENDATIONS:**

The Panel is asked to

- i. Review the performance monitoring report
- ii. Agree the actions outlined in the Action Report.

#### **REASONS FOR RECOMMENDATIONS:**

To demonstrate that the Council monitors and puts in place appropriate actions to correct performance that has a variance to the set target, to assist us in meeting our statutory duty to try and secure continuous improvement.

#### 1. Introduction

- 1.1 The Council's Performance Management Framework includes quarterly monitoring and reporting of performance. Each quarterly performance report is presented to the Corporate Performance Panel and made available to all Councillors and Portfolio Holders for information on the Council's intranet, Insite.
- 1.2 Corporately there are 50 performance indicators for 2018-19 and these have been agreed by Portfolio Holders and Executive Directors as the key performance measures for the year. Of this 50, 14 relate to the Environment and Community Panel's remit and these are reported in full on the performance monitoring report Q1 2018-19.
- 1.3 Exception reporting is used whereby those indicators that have not met their target are drawn out into an Action Report. This report focuses attention on adverse performance. In addition to the notes shown on the full report, senior managers provide information on the actions being taken to bring performance in line or reasons why this cannot happen.
- 1.4 Indicators and targets are agreed by Portfolio Holders and Executive Directors. As part of its work programme, the Panel may wish to consider the indicators within its remit and make recommendations regarding future performance measures and targets.

#### 2. Monitoring Report - Key points from the Q1 2018-19 performance monitoring report

2.1 The following tables summarise the Council's current performance levels, comparing performance to the previous quarters.

		Nun	nber of indic	cators	
	Q2 2017-18	Q3 2017-18	Full Year 2017-18	Q1 2018-19	Indicator
Performance has improved	6	4	5	6	CC 6,7,8a CO 2,7 EP 4
Performance has not improved	2	3	4	1	CO 1a
Performance has met and continues to meet target	0	1	0	0	
Performance remains unchanged and below target	0	0	0	0	
Other:     reported annually     new indicator     monitor only	6	5	5	7	CE1,2,3,4,5 CC 8b CO 1b
Total number of indicators	13	13	13	14	

		Nun	nber of indic	ators	
	Q2	Q3	Full year	Q1	Indicator
	2017-18	2017-18	2017-18	2018-19	
Performance target met	9	8	7	6	CC 6,7,8a CO 1a, 7 EP 4
Performance target not met	2	3	5	0	
Other:     annual figure reported     no quarterly target     monitor only	4	2	2	8	CE1,2,3,4,5 CC 8b CO 1b, 2
Total number of indicators	13	13	13	14	

#### 3. Issues for the Panel to Consider

Members should review the attached analysis of achievement of the agreed performance indicators for the year.

#### 4. Corporate Priorities

Performance indicators are developed to monitor key activities many of which directly underpin the achievement of the Council's Corporate Business Plan.

#### 5. Financial Implications

None

#### 6. Any other Implications/Risks

None

# 7. Equal Opportunity Considerations

None

#### 8. Consultation

Management Team, senior officers and Portfolio Holder

#### 9. Conclusion

Management Team actively monitors this information on a regular basis and uses the information highlighted on the action report to gain an understanding of the reasons for the levels of performance that have been reported. Members should use the report to assess the actions outlined in the action report which the panel is asked to agree.

#### 10. Background Papers

Corporate Business Plan 2015/16 - 2019/20

# **Performance Monitoring Q1 2018-19**



Status	*	Indicator has not met the target	€	Indicator has met target	•	New 2018-19 indicator
Trends	1	The value of this indicator has improved	<b>③</b>	The value of this indicator has worsened	<b>(1)</b>	The value of this indicator has not changed

Actions being taken on indicators that have not met target are outlined on the accompanying Action Report

# **Chief Executive Services**

Ref	Link to Corporate Priority	Name	Good Performance	2017/18 full year perf.	2018/19 target	Q1 2018/19 cumulative performance	Q1 2018/19 status	Versus this time last year	Note
CE1	2	No of suspected licensable HMOs that are inspected and/or licensed	Aim to maximise	_	100	30	_	•	
CE2	2	No of people presenting to Housing Options team for a service	Aim to minimise	_	_	436	_	•	Monitor only
CE3	2	No of unintentional priority homeless acceptances	Aim to minimise	64	-	7	-	•	Monitor only
CE4	2	No of new affordable housing completions	Aim to maximise	_	225	_	_	•	Reported annually
-\$E5   <b>N</b>	2	Spend on bed and breakfast accommodation	Aim to minimise	£16,641	_	£4,921	-	•	Monitor only

# **Central and Community Services**

Ref	Link to Corporate Priority	Name	Good Performance	2017/18 full year perf.	2018/19 target	Q1 2018/19 cumulative performance	Q1 2018/19 status	Versus this time last year	Note
CC6	6	% of Careline alarms installed within 10 days from date of enquiry	Aim to maximise	79.0%	85.0%	94.1%	✔	1	
CC7	6	Time taken (in weeks) from first visit to completion of work on Disabled Facilities Grant	Aim to minimise	35.4	35.0	31.0	4	1	
CC8a	6	Time taken (in weeks) from first visit to completion of work on Adapt passported cases with a value under £6,000	Aim to minimise	23.0	20.0	19.0	₹	1	
CC8b	6	Time taken (in weeks) from first visit to completion of work on Adapt grant meanstested cases with a value under £6,000	Aim to minimise	-	35.0	-	-	•	The monitoring of this indicator will commence in Q2 if the Private Sector Housing Policy is agreed by Cabinet in August.

# **Performance Monitoring Q1 2018-19**



Ref	Link to Corporate Priority	Name	Good Performance	2017/18 full year perf.	2018/19 target	Q1 2018/19 cumulative performance	Q1 2018/19 status	Versus this time last year	Note
CO1a	3	Average response time for removal of fly-tips (days)	Aim to minimise	0.7	1.0	1.0	€		
CO1b	3	Number of flytipping incidents recorded	Aim to minimise	1,512	-	444	_	•	Monitor only
CO2	3	Total of waste recycled and composted (tonnage)	Aim to maximise	27,580	27,850	8,294	-	1	
CO7	3	No of brown bins in use for composting	Aim to maximise	26,648	27,000	28,121	₹	1	

Environment and Planning									
Ref	Link to Corporate	Name	Good Performance	2017/18 full year perf.	2018/19 target	Q1 2018/19 cumulative	Q1 2018/19 status	Versus this time	Note
$\frac{1}{3}$	Priority			, <b>, ,</b>		performance		last year	
EP4	- 2	Premises rated 3 or above in accordance with the food hygiene rating system	Aim to maximise	96.5%	95.0%	96.4%	✔	1	

#### **REPORT TO CABINET**

Open		Would an	y d	ecisions proposed :				
Any especially affect	ed Wards	(a) Be entirely within cabinet's powers to decide NO						
		(b) Need to be recommendations to Council YES						
		(c) Be partly for recommendations to Council NO and partly within Cabinets powers –						
Lead Member: Adrian	Lawrence		0	ther Cabinet Members con	sulted:			
E-mail:			Other Members consulted Licensing Committee					
adrian.lawrence@west	t-norfolk.gov.	<u>uk</u>	Other Members consulted: Licensing Committee					
Lead Officer: Vicki Hop	ps		Other Officers consulted:					
E-mail: vicki.hopps@v	vest-norfolk.g	gov.uk	ov.uk Geoff Hall, Licensing Team					
Direct Dial: 01553 616	307			_				
Financial	Policy/Perso	onnel		Statutory Implications	Risk Management			
Implications Implications				(incl S.17)	Implications			
NÖ	NÖ		YES NO					
If not for publication, the paragraph(s) of Schedule 12A of the 1972 Local Government Act								
considered to justify that is (are) paragraph(s)								
, ,	` ','	J . ( )						

Date of meeting: 13<sup>th</sup> November 2018

#### TITLE: Gambling Act 2005 - Statement of Principles

# Summary

The Gambling Act 2005 requires every local authority to agree a Statement of Principles (previously referred to as 'Statement of Licensing Policy) in accordance with the Statutory Guidance issued under the Act. The policy has been drawn up in accordance with the guidelines issued by the Gambling Commission and has been subject to consultation.

#### Recommendation

That the Council be invited to adopt the Statement of Principles in accordance with the requirements of the Gambling Act 2005.

#### **Reason for Report**

It is a Statutory requirement that the Council adopts a Statement of Principles

#### 1.0 Background

- 1.1 The Gambling Act 2005 (the 'Act') requires all local authorities to publish a Statement of Principles each three-year period. Our current policy was approved by Full Council on the 26<sup>th</sup> November 2015.
- 1.2 Regulations require that local authorities have their statement of principles in place by the 31<sup>st</sup> January 2019.

#### 2.0 Consultation

- 2.1 The Guidance to Licensing Authorities issued by the Gambling Commission advises on how the policy is to be formulated and the consultation process to which it will be subjected. The Act requires that the following parties are consulted:
  - The Chief Officer of Police
  - One or more persons who appear to the authority to represent the interests of persons carrying on gambling businesses in the authority's area
  - One or more persons who appear to the authority to represent the interests of persons who are likely to be affected by the exercise of the authority's functions under the Gambling Act 2005
- 2.2 A list of persons we consulted can be found at Annex A to the Draft Statement of Principles (attached). In addition, the consultation has been open to the public on the Borough Council's website.
- 2.3 The changes proposed are highlighted in yellow in the attached document, Appendix 1.
- 2.4 A summary of the changes are:
  - 15.0 Local risk assessments: Requirement for operators to consider the local area by way of documented risk assessments to mitigate any risks that may undermine the licensing objectives.
  - 16.0 Public Health & Gambling: Public Health supports the national position of the Gambling Commission to prevent problem gambling and aims to work with Local authorities to support moving towards health harms being considered in the Gambling licensing process.
- 2.5 The consultation ended on 1<sup>st</sup> October 2018 and comments can be found at Appendix 2.

#### 3.0 Review

3.1 Regulations issued under the Act require that the statement of principles be formally reviewed every three years although it can be reviewed and changed at any time if required.

#### 4.0 Delegation of Functions

4.1 The Act delegates the Licensing Authority's functions to the same Licensing Committee established under the Licensing Act 2003 with the exception of the Authority's function to publish a three-year statement of principles and the power to resolve not to grant casino licences. These two matters can only be dealt with by Full Council.

#### 5.0 FINANCIAL IMPLICATIONS

5.1 There are no direct financial implications.

#### 6.0 STATUTORY CONSIDERATION

6.1 It is a statutory requirement that we review our statement of principles at least every 3-year period.

#### 7.0 RISK ASSESSMENT

7.1 The risk of not adopting the statement of principles means that the Borough Council will not be able to conduct any of its statutory functions (issue licences and permits and enforcement) under the Gambling Act 2005 after the 31<sup>st</sup> January 2019.

#### 8.0 EQUALITY IMPLICATIONS

8.1 There are no equality implications.

# **Attached Papers**

Appendix 1 Gambling Act 2005 - Draft Statement of Principles (DRAFT) Appendix 2 Summary of comments received during consultation period.

# **Background papers**

- 1. The Gambling Act 2005
- 2. The Gambling Commission's Guidance to Licensing Authorities (5<sup>th</sup> Edition) dated September 2015.



# **Gambling Act 2005**

**DRAFT Statement of Principles** 

Approved by Cabinet on: XXXX Approved by Full Council on: XXXX Effective from: 31<sup>st</sup> January 2019

# Borough Council of King's Lynn & West Norfolk

<u>Item</u>	<u>Paragraph</u>
Part A	
The licensing objectives	1.0
Introduction	2.0
Declaration	3.0
Responsible Authorities	4.0
Interested parties	5.0
Exchange of information	6.0
Inspection & Criminal Proceedings	7.0
Licensing Authority Functions	8.0
Part B - Premises licences: Consideration of Applications	
General Principles	9.0
Decision Making	10.0
Definition of "premises"	11.0
Gambling Commission's Relevant Access Provisions	12.0
Location	13.0
Local Area Profiling	14.0
Local Risk Assessments	<mark>15.0</mark>
Public Health & Gambling	<mark>16.0</mark>
Planning Permission & Building Regulations	17.0
Duplication with other regulatory regimes	18.0
Licensing Objectives	19.0
Conditions	20.0
Adult Gaming Centres (AGC)	21.0
(Licensed) Family Entertainment Centres (FEC)	22.0
Casinos	23.0
Bingo Premises	24.0
Betting Premises	25.0
Tracks	26.0
Applications & Plans	27.0
Travelling fairs	28.0
Provisional Statements	29.0
Reviews	30.0
Part C – Permits / Temporary and Occasional Use Notices	
Unlicensed Family Entertainment Centre gaming machine permits	31.0
(Alcohol) Licensed premises gaming machine permits	32.0
Prize Gaming Permits	33.0
Club Gaming and Club Machines Permits	34.0
Temporary Use Notices	35.0
Occasional Use Notices	36.0
Small Society Lotteries	37.0
Part D – Committee, Officer Delegation & Contacts	
Committee Decisions and Scheme of Delegation	38.0
Contacts	39.0
Annexes	
List of Persons Consulted	А
Responsible Authorities	В
Responsible Authorities	

#### **PART A**

# 1. 0 The Licensing Objectives

- 1.1 In exercising their functions under the Gambling Act 2005, (hereafter referred to as the 'Act') the Borough Council of King's Lynn & West Norfolk (hereafter referred to as the 'Borough Council') must have regard to the licensing objectives as set out in section 1 of the Act. These licensing objectives are:
  - Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime
  - Ensuring that gambling is conducted in a fair and open way
  - Protecting children and other vulnerable persons from being harmed or exploited by gambling
- 1.2 It should be noted that the requirement in relation to children is explicitly to protect them from being harmed or exploited by gambling.
- 1.3 The Borough Council is aware that, in accordance with Section 153 of the Act, in making decisions about premises licences and temporary use notices it should aim to permit the use of premises for gambling in so far as it thinks it is:
  - in accordance with any relevant code of practice issued by the Gambling Commission
  - in accordance with any relevant guidance issued by the Gambling Commission
  - reasonably consistent with the licensing objectives and
  - in accordance with the Borough Council's Statement of Principles.

#### 2.0 Introduction

2.1 The Borough Council is situated in the County of Norfolk and has a population of 151,800 (Norfolk Insight 2016). In terms of area it is the largest, covering 1428.76 square kilometres (551 square miles). The area is mainly rural with urban areas of King's Lynn, Downham Market and Hunstanton. These areas are shown in the map below:



- 2.2 The Borough Council is required by the Act to publish a statement of the principles (policy) which they propose to apply when exercising their functions. This statement must be published at least every three years. The statement may also be reviewed from "time to time" and then any amended parts re-consulted upon. The statement must be then re-published.
- 2.3 The Borough Council will consult widely upon this statement of principles before finalising and publishing. A list of the persons who have been consulted is provided at Annex A.
- 2.4 The Act requires that the following parties must be consulted:
  - The Chief Officer of Police;
  - One or more persons who appear to the authority to represent the interests of persons carrying on gambling businesses in the authority's area; and
  - One or more persons who appear to the authority to represent the interests of persons who are likely to be affected by the exercise of the authority's functions under the Act.
- 2.5 Our consultation took place between the 1<sup>st</sup> July 2018 and the 1<sup>st</sup> October 2018 and followed HM Government Consultation Principles (published 2018), which is available at:
  - https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/691383/Consultation\_Principles\_\_\_1\_.pdf
- 2.6 The full list of any comments made and the consideration by the Borough Council of those comments will be available by request to the Senior Licensing Officer at the Borough Council.
- 2.7 The policy was approved at a meeting of the Full Council on the XXXX and was published via the Borough Council's website on the XXXX.
- 2.8 Should you have any comments as regards this statement of principles please send them via e-mail or letter to:

The Senior Licensing Officer

Environmental Health - Licensing

Borough Council of King's Lynn & West Norfolk

King's Court Chapel Street King's Lynn Norfolk PE30 1EX

E-mail: ehlicensing@west-norfolk.gov.uk

2.9 It should be noted that this statement of principles will not override the right of any person to make an application, make representations about an application, or apply for a review of a licence, as each will be considered on its own merits and according to the statutory requirements of the Act.

#### 3.0 Declaration

3.1 In producing the final statement, the Borough Council declares that it has had regard to the licensing objectives of the Act, the Guidance to Local Authorities issued by the Gambling Commission, and any responses from those consulted on the statement.

# 4.0 Responsible Authorities

- 4.1 The Borough Council is required to state the principles it will apply in exercising its powers under Section 157(h) of the Act to designate, in writing, a body which is competent to advise the authority about the protection of children from harm. The principles are:
  - the need for the body to be responsible for an area covering the whole of the licensing authority's area; and
  - the need for the body to be answerable to democratically elected persons, rather than any particular vested interest group.
- 4.2 The Borough Council designates the Norfolk Safeguarding Children Board for this purpose (<a href="http://www.norfolklscb.org/">http://www.norfolklscb.org/</a>)
- 4.3 The contact details of all the Responsible Authorities under the Act are attached to this Statement of Principles at Annex B.

#### 5.0 Interested Parties

5.1 Interested parties can make representations about licence applications, or apply for a review of an existing licence. These parties are defined in Section 158 of the Act as follows:

"For the purposes of this Part a person is an interested party in relation to an application for or in respect of a premises licence if, in the opinion of the licensing authority which issues the licence or to which the applications is made, the person-

- a) lives sufficiently close to the premises to be likely to be affected by the authorised activities,
- b) has business interests that might be affected by the authorised activities, or
- c) represents persons who satisfy paragraph (a) or (b)"
- 5.2 In determining whether a person is an interested party, the Borough Council will apply the following principles. The first principle is that each case will be decided upon its own merits. The Borough Council will not apply a rigid rule to its decision making and will consider the examples of considerations provided in the Gambling Commission's Guidance for local authorities. "Business interests" is given the widest possible interpretation and includes partnerships, charities, faith groups and medical practices.
- 5.3 Interested parties can be persons who are democratically elected such as

councillors and members of parliament. No specific evidence of being asked to represent an interested person will be required as long as the councillor / MP represents the ward likely to be affected. Likewise, parish councils likely to be affected will be considered to be interested parties. Other than these however, this authority will generally require written evidence that a person/body (e.g. an advocate / relative) 'represents' someone who either lives sufficiently close to the premises to be likely to be affected by the authorised activities and/or has business interests that might be affected by the authorised activities. A letter from one of these persons, requesting the representation is sufficient.

5.4 If individuals wish to approach councillors to ask them to represent their views then care should be taken that the councillors are not part of the Licensing Sub-Committee dealing with the licence application. If there are any doubts then please contact the licensing team.

# 6.0 Exchange of Information

- 6.1 The Borough Council is required to include in our statement the principles to be applied by the authority in exercising the functions under sections 29 and 30 of the Act with respect to the exchange of information between it and the Gambling Commission, and the functions under section 350 of the Act with the respect to the exchange of information between it and the other persons listed in Schedule 6 to the Act.
- 6.2 The principle that the Borough Council will apply is that we will act in accordance with the provisions of the Act in its exchange of information which includes the provision that the Data Protection Act 1998 will not be contravened. The Borough Council will also have regard to any Guidance issued by the Gambling Commission to local authorities on this matter, as well as any relevant regulations issued by the Secretary of State under the powers provided in the Act.

#### 7.0 Inspections & Criminal Proceedings

- 7.1 Licensing authorities are required by regulation under the Act to state the principles to be applied by the authority in exercising the functions under Part 15 of the Act with respect to the inspection of premises; and the powers under section 346 of the Act to institute criminal proceedings in respect of the offences specified.
- 7.2 The Borough Council's principles are that it will be guided by the Gambling Commission's Guidance for local authorities and its own enforcement police and will endeavour to be:
  - Proportionate: regulators should only intervene when necessary: remedies should be appropriate to the risk posed, and costs identified and minimised;
  - Accountable: regulators must be able to justify decisions, and be subject to public scrutiny;
  - Consistent: rules and standards must be joined up and implemented fairly;

- Transparent: regulators should be open, and keep regulations simple and user friendly; and
- Targeted: regulation should be focused on the problem, and minimise side effects.
- 7.3 The Borough Council will endeavour to avoid duplication with other regulatory regimes so far as possible.
- 7.4 The Borough Council inspection programme will be risk-based and take into account:
  - The licensing objectives;
  - Relevant codes of practice;
  - Guidance issued by the Gambling Commission, in particular at Part 36;
  - This statement of principles.
- 7.5 The main enforcement and compliance role for the Borough Council in terms of the Act is to ensure compliance with the premises licences and other permissions which it authorises. The Gambling Commission is the enforcement body for the operating and personal licences. It is also worth noting that concerns about manufacture, supply or repair of gaming machines are not dealt with by the Borough Council but should be notified to the Gambling Commission.

# 8.0 Licensing Authority Functions

- 8.1 The Borough Council, as the Licensing Authority is required under the Act to:
  - be responsible for the licensing of premises where gambling activities are to take place by issuing *Premises Licences*;
  - issue Provisional Statements:
  - regulate members' clubs and miners' welfare institutes who wish to undertake certain gaming activities via issuing Club Gaming Permits and/or Club Machine Permits;
  - issue Club Machine Permits to Commercial Clubs;
  - grant permits for the use of certain lower stake gaming machines at unlicensed Family Entertainment Centres:
  - receive notifications from alcohol licensed premises (under the Licensing Act 2003) for the use of two or fewer gaming machines;
  - issue Licensed Premises Gaming Machine Permits for premises licensed to sell/supply alcohol for consumption on the licensed premises, under the Licensing Act 2003, where there are more than two machines;
  - register small society lotteries below prescribed thresholds;
  - issue Prize Gaming Permits;
  - receive and Endorse Temporary Use Notices;
  - receive Occasional Use Notices;
  - provide information to the Gambling Commission regarding details of licences issued (see section above on 'information exchange); and
  - maintain registers of the permits and licences that are issued under these functions

8.2 It should be noted that local licensing authorities are not involved in the licensing of remote gambling, which is regulated by the Gambling Commission via operating licences.

# PART B PREMISES LICENCES: CONSIDERATION OF APPLICATIONS

# 9.0 General Principles

9.1 Premises licences are subject to the requirements set-out in the Act and regulations, as well as specific mandatory and default conditions which are detailed in regulations issued by the Secretary of State. Licensing authorities are able to exclude default conditions and also attach others, where it is believed to be appropriate.

#### 10.0 Decision Making

- 10.1 The Borough Council is aware that in making decisions about premises licences it should aim to permit the use of premises for gambling in so far as it thinks it:
  - in accordance with any relevant code of practice issued by the Gambling Commission;
  - in accordance with any relevant guidance issued by the Gambling Commission ;
  - reasonably consistent with the licensing objectives; and
  - in accordance with the authority's statement of principles.
- 10.2 It is appreciated that as per the Gambling Commission's Guidance for local authorities "moral and ethical objections to gambling are not a valid reason to reject applications for premises licences" (except as regards any 'no casino resolution' see section on Casinos at paragraph 21) and also that demand is not a criterion for a licensing authority.

#### 11.0 Definition of "premises"

- 11.1 In the Act, "premises" is defined as including "any place". Section 152 therefore prevents more than one premises licence applying to any place. But a single building could be subject to more than one premises licence, provided they are for different parts of the building and the different parts of the building can be reasonably regarded as being different premises. This approach has been taken to allow large, multiple unit premises such as a pleasure park, pier, track or shopping mall to obtain discrete premises licences, where appropriate safeguards are in place. However, the Borough Council shall pay particular attention if there are issues about subdivisions of a single building or plot and shall ensure that mandatory conditions relating to access between premises are observed.
- 11.2 The Gambling Commission states in its Guidance to Licensing Authorities that: "In most cases the expectation is that a single building / plot will be

the subject of an application for a licence, for example, 32 High Street. But, that does not mean 32 High Street cannot be the subject of separate premises licences for the basement and ground floor, if they are configured acceptably. Whether different parts of a building can properly be regarded as being separate premises will depend on the circumstances. The location of the premises will clearly be an important consideration and the suitability of the division is likely to be a matter for discussion between the operator and the licensing officer. However, the Commission does not consider that areas of a building that are artificially or temporarily separated, for example by ropes or moveable partitions, can properly be regarded as different premises."

- 11.3 The Borough Council takes note of the Gambling Commission's Guidance to Licensing Authorities which states that: licensing authorities should take particular care in considering applications for multiple licences for a building and those relating to a discrete part of a building used for other (non-gambling) purposes. In particular they should be aware of the following:
  - The third licensing objective seeks to protect children from being harmed by gambling. In practice that means not only preventing them from taking part in gambling, but also preventing them from being in close proximity to gambling. Therefore premises should be configured so that children are not invited to participate in, have accidental access to or closely observe gambling where they are prohibited from participating.
  - Entrances to and exits from parts of a building covered by one or more premises licences should be separate and identifiable so that the separation of different premises is not compromised and people do not "drift" into a gambling area. In this context it should normally be possible to access the premises without going through another licensed premises or premises with a permit.
  - Customers should be able to participate in the activity named on the premises licence.
- 11.4 The Guidance also gives a list of factors which the licensing authority should be aware of, which may include:
  - Do the premises have a separate registration for business rates?
  - Is the premises' neighbouring premises owned by the same person or someone else?
  - Can each of the premises be accessed from the street or a public passageway?
  - Can the premises only be accessed from any other gambling premises?
- 11.5 The Borough Council will consider these and other relevant factors in making its decision, depending on all the circumstances of the case.
- 12.0 The Gambling Commission's relevant access provisions for each premises type are reproduced below:
- 12.1 Casinos

- The principal access entrance to the premises must be from a street;
- No entrance to a casino must be from premises that are used wholly or mainly by children and/or young persons;
- No customer must be able to enter a casino directly from any other premises which holds a gambling premises licence.

#### 12.2 Adult Gaming Centre

 No customer must be able to access the premises directly from any other licensed gambling premises.

#### 12.3 **Betting Shops**

- Access must be from a street or from another premises with a betting premises licence;
- No direct access from a betting shop to another premises used for the
  retail sale of merchandise or services. In effect there cannot be an
  entrance to a betting shop from a shop of any kind and you could not
  have a betting shop at the back of a café the whole area would have
  to be licensed.

#### 12.4 Tracks

- No customer should be able to access the premises directly from:
  - a casino
  - an adult gaming centre

## 12.5 **Bingo Premises**

- No customer must be able to access the premise directly from:
  - a casino:
  - an adult gaming centre; or
  - a betting premises, other than a track.

#### 12.6 Family Entertainment Centres

- No customer must be able to access the premises directly from:
  - a casino:
  - an adult gaming centre; or
  - a betting premises, other than a track.
- 12.7 The Gambling Commission's Guidance contains further advice on this issue, which the Borough Council will also take into account in its decision-making.

#### 13.0 Location

13.1 The Borough Council is aware that demand issues cannot be considered with regard to the location of premises but that considerations in terms of the licensing objectives are relevant to its decision-making. This authority will pay particular attention to the protection of children and vulnerable persons from being harmed or exploited by gambling, as well as issues of crime and disorder. Should any specific policy be decided upon as regards areas where gambling premises should not be located, this statement will be updated. It should be noted that any such policy does not preclude any application being made and each application will be decided on its merits,

with the onus upon the applicant showing how potential concerns can be overcome.

#### 14.0 Local Area Profiling

- 14.1 The Social responsibility Code (10.1.1), came into effect on the 6<sup>th</sup> April 2016 and requires licensees to assess the local risks to the licensing objectives posed by their gambling operations at each of their premises, and have policies, procedures and control measures to mitigate those risks.
- 14.2 The Borough Council is aware that there is no mandatory requirement to have a local area profile but recognises that that one may offer a number of benefits. Should evidence be obtained to identify local risk areas then these will be reflected in a separate document and made available from Environmental Health Licensing and on the Borough Council's website.

#### 15.0 Local Area Risk Assessment

- 15.1 It is a requirement of the Gambling Commission's Licence Conditions and Codes of Practice (LCCP) for licensees to assess the local risks to the licensing objectives posed by the provision of gambling facilities at their premises. Policies, procedures and control measures must be in place to mitigate those risks. In making risk assessments, licensees must take into account relevant matters identified in this policy.
- 15.2 The LCCP, at Section 10 states that licensees must review (and update as necessary) their local risk assessments:
  - to take account of any significant changes in local circumstance;
  - when there are significant changes at a licensee's premises that may affect their mitigation of local risks;
  - when applying for a variation of a premises licence; and
  - in any case, undertake a local risk assessment when applying for a new premises licence.
- 15.3 In undertaking a local risk assessment the Council will expect the operator, as a minimum to take into account:
  - whether the premises is in an area of deprivation
  - whether the premises is in an area subject to high levels of crime and/or disorder
  - the ethnic profile of residents in the area
  - the demographics of the area in relation to vulnerable groups
  - the location of services for children such as schools, playgrounds, toy shops, leisure centres and other areas where children will gather
  - health information and data relating to gambling related harm
- 15.4 The local risk assessment should also show how vulnerable people, including people with gambling dependencies are protected.

- 15.5 The Council also consider the following matters are of importance for operators to consider in developing their local risk assessments:
  - The training of staff in brief intervention when customers show signs of excessive gambling, the ability of staff to offer brief intervention.
  - Details as to the location and coverage of working CCTV cameras, and how the system will be monitored.
  - The layout of the premises so that staff have an unobstructed view of persons using the premises.
  - The number of staff that will be available on the premises at any one time. If at any time that number is one, confirm the supervisory and monitoring arrangements when that person is absent from the licensed area or distracted from supervising the premises and observing those persons using the premises.
  - Arrangements for monitoring and dealing with under age persons and vulnerable persons, which may include dedicated and trained personnel, leaflets, posters, self-exclusion schemes, window displays and advertisements not to entice passers-by etc.
  - The provision of signage and documents relating to games rules, gambling care providers and other relevant information.

Such information may be used to inform the decision the Council makes about whether to grant the licence, to grant the licence with special conditions or to refuse the application.

15.6 This policy does not preclude any application being made and each application will be decided on its merits, with the onus being upon the applicant to show how the concerns can be overcome.

#### 16.0 Public Health & Gambling

- 16.1 Norfolk County Council Public Health supports the national position of the Gambling Commission on the prevention of problem gambling<sup>1</sup>, which the commission states should be a Public Health issue that is tackled in a comprehensive way alongside other public health issues like alcohol, drug misuse, or obesity, addressed by a range of organisations and agencies working co-operatively.
- Public Health's role is to focus on the prevention of harm to vulnerable people within Norfolk, and any health harms that can be caused, or exacerbated by gambling. Our aim is to work with Local authorities in Norfolk to support a move towards health harms for individuals and communities being considered in the Gambling licensing process.
- 16.3 We will support the local authority in the development and review of the Statement of principles, and, where appropriate, a Local profile that identifies the wider health harms relating to gambling that includes Mental

<sup>&</sup>lt;sup>1</sup> https://www.gamblingcommission.gov.uk/PDF/Gambling-related-harm-as-a-public-health-issue.pdf

health, Housing, community welfare, and debt. All these areas are connected to poor health outcomes, not only for an individual, but for the surrounding family and the community.

# 17.0 Planning Permission & Building Regulations

- 17.1 In determining applications, the Borough Council will not take into consideration matters that are not related to gambling and the licensing objectives. One example would be the likelihood of the applicant obtaining planning permission or building regulations approval for their proposal.
- 17.2 The Borough Council is aware that a premises licence, once it comes into effect, authorises premises to be used for gambling. Accordingly, a licence to use premises for gambling should only be issued in relation to premises that the licensing authority can be satisfied are going to be ready to be used for gambling in the reasonably near future, consistent with the scale of building or alterations required before the premises are brought into use. (Equally, licences should only be issued where they are expected to be used for the gambling activity named on the licence).

# 18.0 Duplication with other Regulatory Regimes

18.1 The Borough Council will aim to avoid any duplication with other statutory / regulatory systems where possible, including planning. This authority will not consider whether a licence application is likely to be awarded planning permission or building regulations approval, in its consideration of it.

#### 19.0 Licensing Objectives

- 19.1 Premises licences granted must be reasonably consistent with the licensing objectives. With regard to this the Borough Council has considered the Gambling Commission's Guidance to local authorities and some comments are made below.
- 19.2 Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime. The Borough Council is aware that the Gambling Commission takes a leading role in preventing gambling from being a source of crime. The Gambling Commission's Guidance does however envisage that licensing authorities should pay attention to the proposed location of gambling premises in terms of this licensing objective. Thus, where an area has known high levels of organised crime this authority will consider carefully whether gambling premises are suitable to be located there and whether conditions may be suitable such as the provision of door supervisors. The Borough Council is aware of the distinction between disorder and nuisance and will consider factors (for example whether police assistance was required and how threatening the behaviour was to those who could see it) so as to make that distinction.

- 19.3 Ensuring that gambling is conducted in a fair and open way. The Borough Council has noted that the Gambling Commission states that it generally does not expect licensing authorities to be concerned with ensuring that gambling is conducted in a fair and open way as this will be addressed via operating and personal licences. The only exception to this is for tracks which is covered in paragraph 24 below.
- 19.4 Protecting children and other vulnerable persons from being harmed or exploited by gambling. The Borough Council has noted the Gambling Commission's Guidance for local authorities states that this objective means preventing children from taking part in gambling (as well as restriction of advertising so that gambling products are not aimed at or are, particularly attractive to children). The Borough Council will therefore consider, as suggested in the Gambling Commission's Guidance, whether specific measures are required at particular premises, with regard to this licensing objective. Appropriate measures may include supervision of entrances / machines, segregation of areas etc.

As regards the term "vulnerable persons" it is noted that the Gambling Commission does not seek to offer a definition but states that "it will for regulatory purposes assume that this group includes people who gamble more than they want to; people who gambling beyond their means; and people who may not be able to make informed or balanced decisions about gambling due to a mental impairment, alcohol or drugs." This licensing authority will consider this licensing objective on a case by case basis.

#### 20.0 Conditions

- 20.1 Any conditions attached to licences will be proportionate and will be:
  - relevant to the need to make the proposed building suitable as a gambling facility;
  - directly related to the premises and the type of licence applied for;
  - fairly and reasonably related to the scale and type of premises; and
  - reasonable in all other respects.
- 20.2 Decisions upon individual conditions will be made on a case by case basis, although there will be a number of measures the Borough Council will consider utilising should there be a perceived need, such as the use of supervisors, appropriate signage for adult only areas etc. There are specific comments made in this regard under some of the licence types below. The Borough Council will also expect the licence applicant to offer his/her own suggestions as to way in which the licensing objectives can be met effectively.
- 20.3 The Borough Council will also consider specific measures which may be required for buildings which are subject to multiple premises licences. Such measures may include the supervision of entrances; segregation of gambling from non-gambling areas frequented by children; and the supervision of gaming machines in non-adult gambling specific premises in

order to pursue the licensing objectives.

- 20.4 It is noted that the Borough Council cannot attach conditions to premises licences which:
  - makes it impossible to comply with an operating licence condition;
  - relate to gaming machine categories, numbers, or method of operation;
  - provide that membership of a club or body be required (the Act specifically removes the membership requirement for casino and bingo clubs and this provision prevents it being reinstated); and
  - relate to stakes, fees, winnings or prizes.

#### 20.5 **Door Supervisors**

If the Borough Council is concerned that a premises may attract disorder or be subject to attempts at unauthorised access (for example by children and young persons) then it may require that the entrances to the premises are controlled by a door supervisor.

#### 21.0 Adult Gaming Centres

- 21.1 The Borough Council will have regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant to satisfy the authority that there will be sufficient measures to, for example, ensure that children and young persons do not have access to the premises.
- 21.2 The Borough Council may consider measures to meet the licensing objectives such as:
  - Proof of age schemes;
  - CCTV;
  - Supervision of entrances / machine areas;
  - Physical separation of areas;
  - Location of entry;
  - Notices / signage;
  - Specific opening hours;
  - Self-exclusion schemes; and
  - Provision of information leaflets / helpline numbers for organisations such as GamCare.

This list is not mandatory, nor exhaustive, and is merely indicative of example measures.

#### 22.0 (Licensed) Family Entertainment Centres (FEC):

- 22.1 The Borough Council will specifically have regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant to satisfy the authority, for example, that there will be sufficient measures to ensure that under children and young persons do not have access to the adult only gaming machine areas.
- 22.2 The Borough Council may consider measures to meet the licensing

objectives such as:

- CCTV:
- Supervision of entrances / machine areas;
- Physical separation of areas;
- Location of entry;
- Notices / signage;
- Specific opening hours;
- Self-exclusion schemes;
- Provision of information leaflets / helpline numbers for organisations such as GamCare; and
- Measures / training for staff on how to deal with suspected truant school children on the premises

This list is not mandatory, nor exhaustive, and is merely indicative of example measures.

#### 23.0 Casinos

- 23.1 There are currently no casinos operating within the borough.
- 23.2 The Borough Council has not passed a 'no casino' resolution under Section 166 of the Act, but is aware that it has the power to do so. Should the Borough Council decide in the future to pass such a resolution, it will update this statement of principles with details of that resolution.

# 24.0 Bingo premises

24.1 Children and young people are allowed into bingo premises; however they are not permitted to participate in the bingo and if category B or C machines are made available for use these must be separated from areas where children and young people are allowed.

#### 25.0 Betting premises

25.1 Betting machines – A 'betting machine' is not a gaming machine and the Borough Council is aware that it can attach a condition to restrict the number of betting machines. The Borough Council will take into account the size of the premises, the number of counter positions available for person-to-person transactions, and the ability of staff to monitor the use of these machines when considering the number/nature/circumstances of betting machines an operator wants to offer.

#### 26.0 Tracks

- 26.1 The Borough Council is aware that tracks may be subject to one or more than one premises licence, provided each licence relates to a specified area of the track.
- 26.2 The Borough Council expects a premises licence applicant to demonstrate suitable measures to ensure that children do not have access to adult only gaming facilities. It is noted that children and young persons will be

permitted to enter track areas where facilities for betting are provided on days when dog-racing and/or horse racing takes place, but that they are still prevented from entering areas where gaming machines (other than category D machines) are provided.

- 26.3 The Borough Council may consider measures to meet the licensing objectives such as:
  - Proof of age schemes;
  - CCTV:
  - Supervision of entrances / machine areas;
  - Physical separation of areas;
  - Location of entry;
  - Notices / signage;
  - Specific opening hours;
  - Self-exclusion schemes; and
  - Provision of information leaflets / helpline numbers for organisations such as GamCare

This list is not mandatory, nor exhaustive, and is merely indicative of example measures.

- 26.4 Gaming machines Where the applicant holds a pool betting operating licence and is going to use the entitlement to four gaming machines, machines (other than category D machines) should be located in areas from which children are excluded.
- 26.5 Betting machines This licensing authority will, as per the Gambling Commission's Guidance, take into account the size of the premises and the ability of staff to monitor the use of the machines by children and young persons (it is an offence for those under 18 to bet) or by vulnerable people, when considering the number/ nature/ circumstances of betting machines an operator proposes to offer.

#### 27.0 Applications and plans

- 27.1 Section 51 of the Act requires applicants to submit plans of the premises with their application, in order to ensure that the licensing authority has the necessary information to make an informed judgement about whether the premises are fit for gambling.
- 27.2 Plans for tracks do not need to be in a particular scale, but should be drawn to scale and should be sufficiently detailed to include the information required by regulations.
- 27.3 Some tracks may be situated on agricultural land where the perimeter is not defined by virtue of an outer wall or fence, such as point-to-point racetracks. In such instances, where an entry fee is levied, track premises licence holders may erect temporary structures to restrict access to premises.
- 27.4 In the rare cases where the outer perimeter cannot be defined, it is likely

that the track in question will not be specifically designed for the frequent holding of sporting events or races. In such cases betting facilities may be better provided through occasional use notices where the boundary premises do not need to be defined.

27.5 The Borough Council appreciates that it is sometimes difficult to define the precise location of betting areas on tracks. The precise location of where betting facilities are provided is not required to be shown on track plans, both by virtue of the fact that betting is permitted anywhere on the premises and because of the difficulties associated with pinpointing exact locations for some types of track. Applicants should provide sufficient information that this authority can satisfy itself that the plan indicates the main areas where betting might take place. For racecourses in particular, any betting areas subject to the "five times rule" (commonly known as betting rings) must be indicated on the plan.

#### 28.0 Travelling Fairs

- 28.1 The Borough Council is responsible for deciding whether, where category D machines and / or equal chance prize gaming without a permit is to be made available for use at travelling fairs, the statutory requirement that the facilities for gambling amount to no more than an ancillary amusement at the fair is met.
- 28.2 The Borough Council will also consider whether the applicant falls within the statutory definition of a travelling fair.
- 28.3 It is noted that the 27-day statutory maximum for the land being used as a fair applies on a per calendar year basis, and that it applies to the piece of land on which the fairs are held, regardless of whether it is the same or different travelling fairs occupying the land. The Borough Council will work with its neighbouring authorities to ensure that land which crosses our boundaries is monitored so that the statutory limits are not exceeded.

#### 29.0 Provisional Statements

- 29.1 Developers may wish to apply for provisional statements before entering into a contract to buy or lease property or land to judge whether a development is worth taking forward in light of the need to obtain a premises licence. There is no need for the applicant to hold an operating licence in order to apply for a provisional statement.
- 29.2 Section 204 of the Act provides for a person to make an application to the licensing authority for a provisional statement in respect of premises that he or she:
  - expects to be constructed;
  - expects to be altered; or
  - expects to acquire a right to occupy.
- 29.3 The process for considering an application for a provisional statement is the same as that for a premises licence application in that the applicant is

obliged to give notice of the application in the same way as applying for a premises licence. Responsible authorities and interested parties may make representations and there are rights of appeal.

- 29.4 In contrast to the premises licence application, the applicant does not have to hold or have applied for an operating licence from the Gambling Commission (except in the case of a track) and they do not have to have a right to occupy the premises in respect of which their provisional application is made.
- 29.5 The holder of a provisional statement may then apply for a premises licence once the premises are constructed, altered or acquired. The licensing authority will be constrained in the matters it can consider when determining the premises licence application, and in terms of representations about premises licence applications that follow the grant of a provisional statement, no further representations from relevant authorities or interested parties can be taken into account unless:
  - they concern matters which could not have been addressed at the provisional statement stage, or
  - they reflect a change in the applicant's circumstances.
- 29.6 In addition, the authority may refuse the premises licence (or grant it on terms different to those attached to the provisional statement) only by reference to matters:
  - which could not have been raised by objectors at the provisional statement stage;
  - which in the authority's opinion reflect a change in the operator's circumstances; or
  - where the premises has not been constructed in accordance with the plan submitted with the application. This must be a substantial change to the plan and this licensing authority notes that it can discuss any concerns it has with the applicant before making a decision.

#### 30.0 Reviews:

- 30.1 Requests for a review of a premises licence can be made by interested parties or responsible authorities; however, it is for the Borough Council to decide whether the review is to be carried-out. This will be on the basis of whether the request for the review is relevant to the matters listed below;
  - in accordance with any relevant code of practice issued by the Gambling Commission;
  - in accordance with any relevant guidance issued by the Gambling Commission:
  - reasonably consistent with the licensing objectives; and
  - in accordance with the authority's statement of principles.
- 30.2 The request for the review will also be subject to the consideration by the Borough Council as to whether the request is frivolous, vexatious, or whether it will certainly not cause this authority to wish to alter/revoke/suspend the licence, or whether it is substantially the same as previous representations or requests for review.

- 30.3 The Borough Council, as the licensing authority can also initiate a review of a particular premises licence, or a particular class of premises licence on the basis of any reason which it thinks is appropriate.
- 30.4 Once a valid application for a review has been received by the licensing authority, representations can be made by responsible authorities and interested parties during a 28 day consultation period. This period begins 7 days after the application was received by the Borough Council, who will publish notice of the application within 7 days of receipt.
- 30.5 The Borough Council must carry out the review as soon as possible after the 28 day period for making representations has passed.
- 30.6 The purpose of the review will be to determine whether the Borough Council should take any action in relation to the licence. If action is justified, the options open to the Licensing Sub-Committee are:-
  - add, remove or amend a licence condition imposed by the licensing authority;
  - exclude a default condition imposed by the Secretary of State (e.g. opening hours) or remove or amend such an exclusion;
  - suspend the premises licence for a period not exceeding three months;
     and
  - revoke the premises licence.
- 30.7 In determining what action, if any, should be taken following a review, the Borough Council must have regard to the principles set out in section 153 of the Act, as well as any relevant representations.
- 30.8 In particular, the Borough Council, acting as the licensing authority may also initiate a review of a premises licence on the grounds that a premises licence holder has not provided facilities for gambling at the premises. This is to prevent people from applying for licences in a speculative manner without intending to use them.
- 30.9 Once the review has been completed, the licensing authority must, as soon as possible, notify its decision to:
  - the licence holder:
  - the applicant for review (if any);
  - the Commission;
  - any person who made representations;
  - the chief officer of police or chief constable; and
  - Her Majesty's Commissioners for Revenue and Customs.

# PART C PERMITS / TEMPORARY & OCCASIONAL USE NOTICE

31.0 Unlicensed Family Entertainment Centre (FEC) gaming machine permits (Statement of Principles on Permits - Schedule 10 paragraph 7)

- 31.1 Where a premise does not hold a premises licence but wishes to provide gaming machines, it may apply to the licensing authority for a Family Entertainment Centre permit. It should be noted that the applicant must show that the premises will be wholly or mainly used for making gaming machines available for use (Section 238).
- 31.2 The Act states that a licensing authority may prepare a *statement of principles* that they propose to consider in determining the suitability of an applicant for a permit and in preparing this statement, and/or considering applications, it need not (but may) have regard to the licensing objectives and shall have regard to any relevant guidance issued by the Commission under section 25.
- 31.3 The Borough Council is aware that it cannot add conditions to this type of permit.
- 31.4 The Borough Council has adopted the following <u>Statement of Principles, in respect of unlicensed FECs:</u>
- 31.5 The Borough Council will expect the applicant to show that there are policies and procedures in place to protect children from harm. Such policies/procedures will be considered on their merits; however, they may include appropriate measures on staff training on how to deal with suspected truancy, how to deal with unsupervised very young children being on the premises and children causing problems around the premises.
- 31.6 The Borough Council will also expect the applicant to demonstrate a full understanding of the maximum stakes and prizes of the gambling that is permissible in unlicensed FECs and that staff are trained to have a full understanding of the maximum stakes and prizes.
- 31.7 The Borough Council will require the following to be submitted in addition to the application form and fee:
  - (1) Proof of the applicant's identity and age;
  - (2) Proof of the applicant's right to occupy the premises for which the permit is sought;
  - (3) (Where the applicant is an individual) A 'basic' Disclosure & Barring Service (BDS) disclosure dated no earlier than one calendar month on the day the application is received by the Borough Council. Holders of operating licences issued by the Gambling Commission are exempt this requirement.
  - (4) An insurance certificate (or certified copy) confirming the availability of public liability insurance covering the proposed activity.
  - (5) A plan scale 1:100 of the premises showing:
    - a. The boundary of the premises including any internal and external walls, entrances, exits, doorways and windows, and indicating the points of access available to the public.
    - b. The location of any fixed structures.

- an indication of the location of any counters, booths, offices or other locations from which staff may monitor the activities of persons on the premises.
- d. The location of any public toilets within the boundary of the premises.
- e. The location of CCTV cameras.
- f. The location of any ATM or other cash/change machines.
- g. An indication of the location of the Category 'D' machines.
- h. Details of non category 'D' machines (e.g. skill with prizes machines).

## 32.0 (Alcohol) Licensed premises gaming machine permits – (Schedule 13 paragraph 4(1))

#### 32.1 Automatic entitlement: 2 machines

There is provision in the Act for premises licensed to sell alcohol for consumption on the premises to automatically have 2 gaming machines, of categories C and/or D.

- 32.2 The Borough Council can remove the automatic authorisation in respect of any particular premises if:
  - provision of the machines is not reasonably consistent with the pursuit of the licensing objectives;
  - gaming has taken place on the premises that breaches a condition of section 282 of the Act (i.e. that written notice has been provided to the licensing authority, that a fee has been provided and that any relevant code of practice issued by the Gambling Commission about the location and operation of the machine has been complied with);
  - the premises are mainly used for gaming; or
  - an offence under the Act has been committed on the premises.

#### 32.3 Permit: 3 or more machines

If a premises wishes to have more than 2 machines, then the premises licence holder needs to apply for a permit and the Borough Council must consider that application based upon the licensing objectives, any guidance issued by the Gambling Commission issued under Section 25 of the Act and "such matters as they think relevant."

32.4 The Borough Council considers that "such matters" will be decided on a case by case basis but generally there will be regard to the need to protect children and vulnerable persons from harmed or being exploited by gambling and will expect the applicant to satisfy the authority that there will be sufficient measures to ensure that under 18 year olds do not have access to the adult only gaming machines (category 'C' machines). Measures which will satisfy the authority that there will be no access may include the adult machines being in sight of the bar, or in the sight of staff who will monitor that the machines are not being used by those under 18. Notices and signage may also be help. As regards the protection of vulnerable persons, applicants may wish to consider the provision of information leaflets / helpline numbers for organisations such as GamCare.

- 32.5 It should be noted that the Borough Council can decide to grant the application with a smaller number of machines and/or a different category of machines than that applied for. Conditions (other than these) cannot be attached.
- 32.6 It should also be noted that the holder of a permit must comply with any Code of Practice issued by the Gambling Commission

#### 33.0 Prize Gaming Permits

- 33.1 The Act states that a licensing authority may "prepare a statement of principles that they propose to apply in exercising their functions under this Schedule" which "may, in particular, specify matters that the licensing authority proposes to consider in determining the suitability of the applicant for a permit".
- 33.2 The Borough Council has prepared a <u>Statement of Principles, in respect of prize gaming permits</u> which is that the applicant should set out the types of gaming that he or she is intending to offer and that the applicant should be able to demonstrate:
  - that they understand the limits to stakes and prizes that are set out in Regulations;
  - that the gaming offered is within the law;
  - clear policies that outline the steps to be taken to protect children from harm.
- 33.3 The Borough Council shall also require (where the applicant is an individual) a 'basic' Disclosure & Barring Service (BDS) disclosure dated no earlier than one calendar month on the day the application is received by the Borough Council. Holders of operating licences issued by the Gambling Commission are exempt this requirement.
- 33.4 In making its decision on an application for this permit the licensing authority does not need to (but may) have regard to the licensing objectives but must have regard to any Gambling Commission guidance. (Gambling Act 2005, Schedule 14 paragraph 8(3))
- 33.5 It should be noted that there are conditions in the Act which the permit holder must comply, but that the Borough Council cannot attach conditions. The conditions in the Act are:
  - the limits on participation fees, as set out in regulations, must be complied with;
  - all chances to participate in the gaming must be allocated on the premises on which the gaming is taking place and on one day; the game must be played and completed on the day the chances are allocated; and the result of the game must be made public in the premises on the day that it is played;
  - the prize for which the game is played must not exceed the amount set out in regulations (if a money prize), or the prescribed value (if nonmonetary prize); and
  - participation in the gaming must not entitle the player to take part in any

other gambling.

#### 34.0 Club Gaming and Club Machines Permits

- 34.1 Members Clubs and Miners' welfare institutes (but not Commercial Clubs) may apply for a Club Gaming Permit or a Club Machines Permit. The Club Gaming Permit will enable the premises to provide gaming machines (3 machines of categories B, C or D), equal chance gaming and games of chance as set-out in regulations. A Club Machine Permit will enable the premises to provide gaming machines (3 machines of categories B, C or D).
- 34.2 The Borough Council may only refuse an application on the grounds that:
  - the applicant does not fulfil the requirements for a members' or commercial club or miners' welfare institute and therefore is not entitled to receive the type of permit for which it has applied;
  - the applicant's premises are used wholly or mainly by children and/or young persons;
  - an offence under the Act or a breach of a permit has been committed by the applicant while providing gaming facilities;
  - a permit held by the applicant has been cancelled in the previous ten years; or
  - an objection has been lodged by the Commission or the police.
- 34.3 There is a 'fast-track' procedure available under the Act for premises which hold a Club Premises Certificate under the Licensing Act 2003 (Schedule 12 paragraph 10). "Under the fast-track procedure there is no opportunity for objections to be made by the Commission or the police, and the ground upon which an authority can refuse a permit are reduced. Grounds on which an application under this process may be refused are:
  - that the club is established primarily for gaming, other than gaming prescribed under schedule 12;
  - that in addition to the prescribed gaming, the applicant provides facilities for other gaming; or
  - that a club gaming permit or club machine permit issued to the applicant in the last ten years has been cancelled."
- 34.4 There are statutory conditions on club gaming permits that no child or young person uses a category B or C machine on the premises and that the holder complies with any relevant provision of a code of practice about the location and operation of gaming machines.

#### 35.0 Temporary Use Notices

35.1 Temporary use notices allow the use of premises for gambling where there is no premises licence but where a gambling operator wishes to use the premises temporarily for providing facilities for gambling. Premises that might be suitable for a temporary use notice, according the Gambling Commission, would include hotels, conference centres and sporting venues.

35.2 The Borough Council is aware that it can only grant a temporary use notice to a person or company holding a relevant operating licence, i.e. a non-remote casino operating licence.

#### 36.0 Occasional Use Notices:

36.1 The Borough Council has little discretion as regards occasional use notices aside from ensuring that the statutory limit of 8 days in a calendar year is not exceeded.

#### 37.0 Small Society Lotteries

- 37.1 The Borough Council will register and administer smaller non-commercial lotteries and applicants for lottery licences must apply to the licensing authority in the area where their principal office is located.
- 37.2 The Borough Council must be satisfied that the 'society' is established and conducted:
  - for charitable purposes (as defined in S2 of the Charities Act 2006);
  - for the purpose of enabling participation in, or of supporting, sport, athletics or a cultural nature activity; or
  - for any other non-commercial purpose other than private gain.

In determining whether the Society is non-commercial the Borough Council may require applicants to provide copies of the society's constitution or terms of reference.

- 37.3 For new applications or change of promoter, the Borough Council shall require the promoter of the lottery to produce a statement declaring that they have no relevant convictions that would prevent them from running a lottery. A list of 'relevant' offences is listed at Schedule 7 of the Act.
- 37.4 The Borough Council may refuse an application for registration if in their opinion:
  - The applicant is not a non-commercial society;
  - A person who will or may be connected with the promotion of the lottery has been convicted of a relevant offence; or
  - Information provided in or with the application for registration is false or misleading.
- 37.5 Where the Borough Council intends to refuse registration of a Society, it will give the Society an opportunity to make representations and will inform the Society of the reasons why it is minded to refuse registration. It will also supply evidence on which it has reached that preliminary conclusion.
- 37.6 The Borough Council may revoke the registered status of a society if it thinks that they would have had to, or would be entitled to; refuse an application for registration if it were being made at that time. However, no revocations will take place unless the Society has been given the opportunity to make representations. The Borough Council will inform the society of the reasons why it is minded to revoke the registration and will

provide an outline of the evidence on which it has reached that preliminary conclusion.

## PART D COMMITTEE, OFFICER DELEGATION AND CONTACTS

#### 38.0 Committee Decisions & Scheme of Delegation

- 38.1 The Borough Council is involved in a wide range of licensing decisions and functions and has established a Licensing Committee to administer them.
- 38.2 Licensing Sub-Committees made up of three Councillors from the main Licensing Committee will sit to hear applications where representations have been received from interested parties and responsible authorities. Ward Councillors will not sit on a Sub-Committee involving an application within their ward.
- 38.3 Where a Councillor who is a member of the Licensing Committee is making or has made representations regarding a licence on behalf of an interested party, in the interests of good governance they will disqualify themselves from any involvement in the decision making process affecting the licence in question.
- 38.4 The Borough Council's Licensing Officers will deal with all other licensing applications where either no representation have been received, or where representations have been received and it is agreed by the parties that a hearing is not necessary.
- 38.5 Decisions as to whether representations are irrelevant, frivolous or vexatious will be made by Borough Council Officers, who will make the decisions on whether representations or applications for licence reviews should be referred to the Licensing Committee or Sub-Committee. Where representations are rejected, the person making that representation will be given written reason as to why that is the case. There is no right of appeal against a determination that representations are not admissible.
- 38.6 The table shown at Annex C sets out the agreed delegation of decisions and functions to Licensing Committee, Sub-Committee and Officers.
- 38.7 This form of delegation is without prejudice to Officers referring an application to a Sub-Committee or Full Committee if considered appropriate in the circumstances of any particular case.

#### 39.0 Contacts

39.1 Further information about the Gambling Act 2005, this Statement of Principles or the application process can be obtained from:-

Environmental Health – Licensing Borough Council of King's Lynn & West Norfolk

#### Borough Council of King's Lynn & West Norfolk

King's Court Chapel Street King's Lynn Norfolk PE30 1EX

Tel: 01553 616200

E-mail: <a href="mailto:ehicensing@west-norfolk.gov.uk">ehicensing@west-norfolk.gov.uk</a>

www: www.west-norfolk.gov.uk

#### 39.2 Information is also available from:-

Gambling Commission 4<sup>th</sup> floor Victoria Square House Birmingham B2 4BP

Tel: 01212 331096

Website: www.gamblingcommission.gov.uk

## Annex A to the Borough Council of King's Lynn & West Norfolk Gambling Act 2005 - Statement of Principles

#### **List of Persons Consulted**

Borough Council of King's Lynn & West Norfolk

**Gambling Commission** 

Norfolk Constabulary

Norfolk Fire Service

Norfolk Safeguarding Children Board

Norfolk County Council

**HM Revenue & Customs** 

Norfolk Trading Standards

Association of British Bookmakers

Public Health, Norfolk County Council

Gamcare

British Amusement Catering Trade Association (BACTA)

**NORCAS** 

**Housing Associations:** 

- Broadland Housing Association
- ♦ Co-Op Homes
- Cotman Housing Association
- ♦ Freebridge House
- Granta Housing
- ♦ Guiness Trust
- Hastoe Housing Association
- ♦ Housing 21
- Longhurst Housing Association Limited
- Minster General Housing Association Limited
- Orbit Housing Association
- Peddars Way Housing Association
- ♦ Sanctuary Housing Association
- Victory Housing Trust
- Wherry Housing Association

Vancouver Quarter Manager

Fairstead Area Neighbourhood Group

Norfolk Chamber of Commerce & Industry

Association of Licensed Multiple Retailers

Gambling Theraphy, Gordon Moody Association, Dudley

Parish Clerks / Town Councils

Poppleston Allen Solicitors, Nottingham

All holders of Gambling Act 2005 Premises Licences issued by the BCKLWN

All holders of Gambling Act 2005 permits issued by the BCKLWN

All promoters of Small Society Lottery Registrations issued by the BCKLWN

## Annex B to the Borough Council of King's Lynn & West Norfolk Gambling Act 2005 - Statement of Principles

Gambling Act 2005 - Statement of Principle		
Responsible Authorities		
The Licensing Authority:	The Gambling Commission:	
Environmental Health - Licensing Borough Council of King's Lynn & West Norfolk King's Court Chapel Street King's Lynn PE30 1EX	4 <sup>th</sup> floor Victoria Square House Birmingham B2 4BP Telephone: 01212 306576 Fax: 01212 331096	
Tel: 01553 616200 E-mail: <u>EHHLicensing@west-norfolk.gov.uk</u>		
The Chief Officer of Police:	The Fire Authority:	
Norfolk Constabulary Licensing Team Bethel Street Norwich Norfolk NR2 1NN	Fire Safety Office Norfolk Fire Service – Western Area Kilhams Way King's Lynn PE30 2HY	
Tel: 01603 275729 Email: licensingteam@norfolk.pnn.police.uk	Tel: 01603 812261	
Planning Authority:	Environmental Health:	
Development Services Borough Council of King's Lynn & West Norfolk King's Court Chapel Street King's Lynn PE30 1EX	Environmental Health Borough Council of King's Lynn & West Norfolk King's Court Chapel Street King's Lynn PE30 1EX	
Tel: 01553 616200	Tel: 01553 616200	
Norfolk Safeguarding Children Board:  Room 60 Lower Ground Floor County Hall Martineau Lane Norwich NR1 2UG	HM Revenue and Customs:  HM Revenue and Customs Excise Processing Teams BX9 1GL	

# Annex C to the Borough Council of King's Lynn & West Norfolk Gambling Act 2005 - Statement of Principles

## **Table of Delegations of Licensing Functions**

Matter to be dealt with	Full Coun cil	Licensing Committee/ Sub-Committee	Officers
Final approval of Statement of Principles	Х		
Policy to permit casino	Х		
Fee Setting			X
Application for premises licences		Where representations have been received and not withdrawn	Where no representations received/ representations have been withdrawn
Application for a variation to a licence		Where representations have been received and not withdrawn	Where no representations received/ representations have been withdrawn
Application for a transfer of a licence		Where representations have been received from the Commission	Where no representations received from the Commission
Application for a provisional statement		Where representations have been received and not withdrawn	Where no representations received/ representations have been withdrawn
Review of a premises licence		X	
Application for club gaming /club machine permits		Where representations have been received and not withdrawn	Where no representations received/ representations have been withdrawn
Cancellation of club gaming/ club machine permits		X	

## Borough Council of King's Lynn & West Norfolk

Applications for other permits		Х
Cancellation of licensed premise gaming machine permits		Х
Consideration of temporary use notice		Х
Decision to give a counter notice to a temporary use notice	X	
Determination of Small Society Lottery applications		Х

#### **Summary of Representations received**

Date received	From	Summary	Action
04/07/18	The Gambling Commission	Local Area Plans & Local Risk Assessments are combined within the SOP and should be separate headers.	Appropriately Separated within the SOP and additional risk assessment requirements included, section 15.0.
04/07/18	Susan Lowe, Chairman Three holes VH & Playing field	Request to provide guidance for bingo in village halls within the SOP.	Not appropriate to provide guidance documents within our SOP. Gambling Commission has extensive guidance documents available online.
05/07/18	HM Revenues & Customs	Change of Address from 21 India Street to Excise Processing Teams, BX9 1GL.	Address changed within SOP.
06/07/18	Snettisham Parish Council	Online gambling not included in SOP.	Online gambling is not a consideration for Local Authorities.
		Concern that the review period extended from 3-5 years.	2. Review period remains at every 3 years.
		3. Question about absence of consultees for Health Authorities, Doctors, Mental Health, Gambling Addiction, Poverty reduction and Child safeguarding.	3. Public Health, Gambling Therapy, Norfolk Safeguarding Children's Board etc were included in the consultation.
13/09/18	Norfolk County Council Public Health	Requesting insert into SOP to show support from Public Health.	Included in the SOP, section 16.0.

#### POLICY REVIEW AND DEVELOPMENT PANEL REPORT

REPORT TO:	Environment and Community Panel		
DATE:	16 October 2018		
TITLE:	Norfolk and Waveney Joint Health and Wellbeing Strategy 2018-		
	2022		
TYPE OF REPORT:	Policy Development		
PORTFOLIO(S):	Portfolio Holder for Culture, Heritage and Health		
REPORT AUTHOR:	Ged Greaves, Senior Policy and Performance Officer		
OPEN/EXEMPT	Open	WILL BE SUBJECT	Yes
		TO A FUTURE	
		CABINET REPORT:	

#### **REPORT SUMMARY/COVER PAGE**

#### PURPOSE OF REPORT/SUMMARY:

The council is a member of the Norfolk Health and Wellbeing Board. The board has been developing a new four year Joint Health and Wellbeing Strategy to address a range of health and wellbeing issues across the county. Following extensive consultation and development work the strategy is in draft stage and board partners have been asked to approve the strategy.

#### **KEY ISSUES:**

The Health and Wellbeing Board are proposing four priorities:

- A single sustainable system
- Prioritising prevention
- Tackling inequalities in communities
- Integrating ways of working

The Joint Health and Wellbeing Strategy places an emphasis on ensuring that those most vulnerable in our communities are supported to be healthier, independent and better able to manage their health and wellbeing. This has particular significance for our borough.

There is also an emphasis on working closely across organisations and systems.

The strategy will be supported by an implementation plan.

#### OPTIONS CONSIDERED:

Not applicable.

#### **RECOMMENDATIONS:**

The Panel is asked to:

- Review the draft Norfolk and Waveney Joint Health and Wellbeing Strategy 2018-2022
- ii. Endorse the strategy.

#### **REASONS FOR RECOMMENDATIONS:**

To ensure that as a member of the Norfolk Health and Wellbeing Board the council approves the Norfolk & Waveney Joint Health and Wellbeing Strategy 2018 – 2022.

#### 1. Introduction

- 1.1 The Norfolk and Waveney Health & Wellbeing Board is comprised of 26 Norfolk organisations, including the borough council. In 2018, the board has sought to develop a new four-year Joint Health and Wellbeing Strategy.
- 1.2 The council appoints an elected member to the board. For 2018/19, the Portfolio Holder for Culture, Heritage and Health has been appointed as the council's representative.
- 1.3 The Norfolk Health and Wellbeing Board is developing its Joint Health and Wellbeing Strategy for 2018-2022.

#### 2. Strategy development

- 2.1 Norfolk County Council's public health service has led the development of the strategy. This has included engagement with board organisations, reviewing partners' existing priorities, reviewing best practice and identifying potential areas for further collaboration on shared outcomes.
- 2.2 A workshop in December 2017 focused on three areas:
  - Links with the Sustainability and Transformation Plan and the Health and Wellbeing Board
  - · District councils and a place based approach
  - Wider issues concerning building healthy, resilient communities
- 2.3 Key workshop outcomes included:
  - Creating a single integrated, sustainable system to improve the health and wellbeing of Norfolk and Waveney. Integrating ways of working, collaborating on developing person centred care.
  - Taking a collective view as a system working as system leaders to engage the workforce, elected members and the public.
  - Sustainability of the health, care and wellbeing system focusing on prevention, early intervention and wider determinants of health and wellbeing.
  - A place based approach building health and wellbeing systems around people and communities.
- 2.4 Following consultation on the draft strategy involving all board partners, the board explored the remaining key issues and how they might be addressed at a workshop in May 2018.
- 2.5 Some general themes arising from the workshop related to keeping the language of the strategy as simple as possible, making sure that every community is important, and does not fall through the net particularly children and young people and their families, and considering how to bring the business community into work. There were also themes around using evidence intelligently and making sure that the board is focussing on the evidence and the key drivers, and around planning & infrastructure, with a strong message about looking at how it might plan collectively.
- 2.6 In terms of outcomes and measures, key themes were:
  - System leadership the need to measure system leadership, based around the board's priorities. For example, the extent to which all partners are:
    - prioritising prevention, both at a policy level and in decision-making so that as a system partners are preventing, reducing and delaying needs and associated costs:

- co-ordinating knowledge and efforts to ensure that those most vulnerable in our communities are supported to be healthier, independent, and better able to manage their health and wellbeing;
- working closely across organisations and systems to deliver person centred care, as experienced by the individual/their carer.
- Effectiveness of cross organisational working measuring how effective partners are in working together across the system, and across budgetary issues, to support the prevention agenda.
- Public attitudes measuring how people feel about their health and wellbeing.

#### 3. Draft Norfolk and Waveney Joint Health and Wellbeing Strategy

- 3.1 Following the extensive consultation outlined above, the draft strategy is now awaiting formal approval by each board partner. A copy of the draft strategy is appended to this report at Appendix A.
- 3.2 The board are proposing four priorities:
  - A single sustainable system
  - Prioritising prevention
  - · Tackling inequalities in communities
  - · Integrating ways of working
- 3.3 The strategy places an emphasis on ensuring that those most vulnerable in our communities are supported to be healthier, independent and better able to manage their health and wellbeing. This has particular significance for our borough.
- 3.4 There is also an emphasis on working closely across organisations and systems. Although the council has had limited input to the development of the strategy, exploring the implications of more effective working across organisations is being progressed locally, for example, through the work of the West Norfolk Strategy Group and its Active Lives task and finish group, Lily, Care and Repair, Careline, interventions through our Housing Assistance Policy and a range of housing and community safety activities. There may be opportunities to work more effectively with health partners and this will be explored.
- 3.5 The board are in the process of developing an implementation/action plan for the strategy.
- 3.6 Officers will continue to support our lead member to ensure the Joint Health and Wellbeing Strategy is delivered in line with the council's priorities outlined in our Corporate Business Plan.

#### 4. Borough health profile

- 4.1 Public Health England publish annual local authority health profiles. The profile is designed to help local government and health services understand their community's needs, so that they can work together to improve people's health and reduce health inequalities.
- 4.2 The profile published in July 2018 shows that:
  - The health of people in the borough is varied compared with the England average. About 15% of children live in low income families. Life expectancy for both men and women is similar to the England average.

- Life expectancy is 6.5 years lower for men and 4.6 years lower for women in the most deprived areas of King's Lynn and West Norfolk than in the least deprived areas.
- In Year 6, 21.4% of children are classified as obese.
- Levels of teenage pregnancy, GCSE attainment and breastfeeding initiation are worse than the England average.
- The rate of alcohol-related harm hospital stays is worse than the average for England.
- The rate of self-harm hospital stays is worse than the average for England.
- Estimated levels of adult excess weight are worse than the England average.
- The rate of people killed and seriously injured on roads is worse than average.
- The rate of statutory homelessness is worse than average.
- Rates of sexually transmitted infections and TB are better than average.
- Rates of violent crime and early deaths from cancer are better than average.
- 4.3 The health challenges identified in 4.2 above are reflected in the Health and Wellbeing Strategy's proposed priorities.

#### 5. Borough Council activities

- 5.1 The Health and Wellbeing Board has set up a district council sub-group. The sub-group helps to ensure district councils can input into the board on a more practical and strategic level especially linking the critical role of housing with public health. The sub-group priorities are:
  - Warm and healthy homes
  - · Discharge from hospital
  - Multi-Disciplinary Team integration (this is general cross agency working such as keeping people healthy at home through use of existing coordinator roles such as social prescribers, community connectors, integrated care coordinators and others).
- 5.2 Work to address educational attainment issues progresses and has been reported to Corporate Performance Panel.
- 5.3 West Norfolk Partnership has established the Active Lives task and finish group that will focus on the following issues:
  - Improving attainment, attendance, behaviour and health of school children
  - Reducing anti-social behaviour
  - Improving mental health
  - Reducing social isolation
  - Prevention and treatment of long term lifestyle related conditions.

#### 5. Issues for the Panel to Consider

Members should review the attached strategy.

#### 6. Corporate Priorities

The draft strategy relates to several priorities within our Corporate Business Plan

#### 7. Financial Implications

None.

#### 8. Any other Implications/Risks

None

#### 9. Equal Opportunity Considerations

None

#### 10. Consultation

Management Team, senior officers and Portfolio Holder.

#### 11. Conclusion

Management Team are monitoring progress with the Health and Wellbeing Board, its work programme and how it aligns with the West Norfolk Strategy Group and the council's Corporate Business Plan. Members may wish to receive a follow up report regarding the strategy's implementation plan.

#### 12. Background Papers

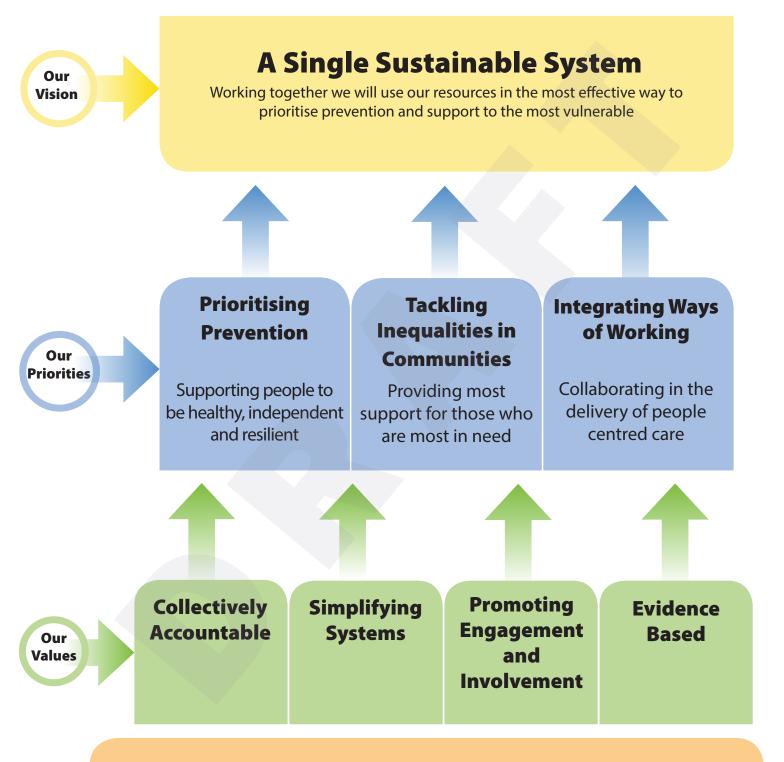
Norfolk & Waveney Joint Health and Wellbeing Strategy 2018 – 2022 King's Lynn and West Norfolk Health Profile 2018

Health and Wellbeing Board
Norfolk & Waveney

# Joint Health and Wellbeing Strategy 2018 – 2022

"A single sustainable health & wellbeing system"

## Our Strategic Framework



## Bringing partners' existing strategies together

Working together to achieve joint outcomes

## Welcome

## Image to follow

Cllr Bill Borrett Chairman Health and Wellbeing Board for Norfolk and Waveney

We are delighted to introduce our Joint Health and Wellbeing Strategy 2018-22: A single sustainable health and social care system for the people and communities in Norfolk and Waveney.

This Strategy is **different** - it's about **how** we all work together as system leaders to drive forward improvement in the health and wellbeing of people and communities, given the unprecedented challenges facing our health, care and wellbeing system.

Health and care services across the country are under **considerable financial strain** – and Norfolk and Waveney is no exception. There is a significantly large total annual budget for health and social care services in Norfolk and Waveney, but with growing demand our budget spend continues to increase leading to over-spend which needs to be addressed.

At the same time, our population continues to grow, and the pattern of family life has changed. People are living longer and have access to many more medical specialists than in the past. Families are under increasing pressure, and society's concern for children's and adult's safety has placed additional responsibilities for ensuring their protection.

## Image to follow

Dr Louise Smith
Director of Public Health

The health and social care system is working together under the Norfolk and Waveney Sustainability & Transformation Partnership and underpins support for the move towards an integrated care system from the Health & Wellbeing Board for Norfolk and Waveney.

This Strategy builds on that collaborative mandate - our top priority is a sustainable system and we are evolving our longer-term priorities from our previous Joint Health & Wellbeing Strategy to help us face the challenges of the future. Prevention and early intervention is critical to the long term sustainability of our health and wellbeing system. Stopping ill health and care needs happening in the first place and targeting high risk groups, as well as preventing things from getting worse through systematic planning and proactive management. Through our Strategy, we are focusing the whole system on prioritising prevention, tackling health inequalities in our communities and integrating our ways or working in delivering people centred care.

Through our Strategy, we are **making a difference** – creating a single sustainable health and wellbeing system for Norfolk and Waveney.

## **Our Priorities**

Our vision of a single sustainable system requires us to work together, implementing what the evidence is telling us about health and wellbeing in Norfolk and Waveney, on these key priorities:

Priorities	By this we mean	
1. A Single Sustainable System	Health and Wellbeing Board partners taking joint strategic oversight of the health, wellbeing and care system – leading the change and creating the conditions for integration and a single sustainable system.	
2. Prioritising Prevention	A shared commitment to supporting people to be healthy, independent and resilient throughout life. Offering our help early to prevent and reduce demand for specialist services.	
3. Tackling Inequalities in Communities	Providing support for those who are most vulnerable in localities using resources and assets to address wider factors that impact on health and wellbeing.	
4. Integrating ways of working	Collaborating in the delivery of people centred care to make sure services are joined up, consistent and makes sense to those who use them.	

## Our Values

Our values describe our shared commitment to working together to make improvements and address the challenges:

Values	By this we mean:
Collectively Accountable	As system leaders, taking collective responsibility for the whole system rather than as individual organisations.
Simpler system	Reducing duplication and inefficiency with fewer organisations - a commitment to joint commissioning and simpler contracting and payment mechanisms.
Engagement	Listening to the public and being transparent about our strategies across all organisations.
Based on evidence of needs	Using data, including the Joint Strategic Needs Assessment (JSNA), to target our work where it can make the most difference - making evidence-based decisions to improve health and wellbeing outcomes.
Bringing partners' existing strategies together	Under the umbrella of the Health and Wellbeing Board for Norfolk and Waveney - identifying the added value that collaboration brings and working together to achieve joint outcomes.

## 1. A Single Sustainable System

Working together we will use our resources in the most effective way to prioritise prevention and support to the most vulnerable.

## Our Population

Norfolk and Waveney's population of 1.01 million is forecast to increase by over 10% by 2037, about 120,000 people.

The main population growth will be people aged 65+ years. Life expectancy is 80 years for men and 84 years for women.

Currently 90% of retirement age people are economically inactive. By 2037 this is forecast to be 1 in 3 of the population.

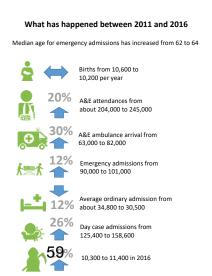
#### 1,131,170 1,012,480 Aged 75+ up by 66% 190,260 114,320 155,010 Aged 65-74 up by 16% 133.260 Aged 16-64 up by 2% 593,260 Aged 5-15 up by 8% 118,350 127,290 Aged 0-4 up by 3% 53,290 54,640 NHS Norfolk and Waveney NHS Norfolk and Waveney 2017 2037

## Our System

Our health and wellbeing system is complex including: Norfolk County Council, 8 District Councils, 5 Clinical Commissioning Groups, 3 acute hospitals, 3 community NHS providers, and mental health, and ambulance trusts, police and Police Crime Commissioner, around 110 GP practices, 400 care homes and 10,000 voluntary, community and social enterprise organisations.

## Future Activity

Planning future services is challenging with increasing demand and needs alongside reducing or level budgets.



# Births remain about the same 10,200 per year A&E attendances from about 245,000 to 313,000 A&E ambulance arrival from 82,000 to 105,000 Emergency admissions from 101,000 to 125,000 Average ordinary admission from about 30,500 to 26,000 Day case admissions from 158,600 to 224,100 Deaths will remain about the same 11,500 per year

# What's important strategically?

Norfolk and Waveney has an annual budget in excess of £1.5bn for health and social care services. However as a system we are seeing increasing demand resulting in budget pressures.

Needs are becoming increasingly complex and so our service improvements must be more co-ordinated and effective for the service user and their carer.

Services are improved where there is a coordinated, effective and seamless response.

## **Priority actions**

We will work together to lead change for an integrated financially sustainable system by:

- Sharing our thinking, planning, opportunities and challenges – informing new ways of working and transformation.
- Engage with and listen to service users, residents and communities to inform our understanding and planning.
- Undertake needs assessments, including the JSNA, to help us keep our Strategy on track and understand its impact.
- Develop mechanisms such as risk stratification tools and the sharing of information to target care where it is needed most.
- Use partners' existing plans building on the priorities partners are already working hard to address, identifying the added value that collaboration through the HWB's Strategy can bring.

## Key Challenges

- Addressing these needs with all partners managing on reducing or level budgets.
- Working as a single system in the delivery of people centred care, across a complex organisational and service delivery landscape
- Driving the cultural change necessary to deliver a single sustainable health and wellbeing system

## Key Measures

## Each HWB organisation can clearly report to the HWB how they are:

- 1. Contributing to financial sustainability and an integrated system.
- 2. Reviewing the impact of strategy and outcomes.
- 3. Using the evidence intelligently including evidence from service users in our discussions and our planning.
- 4. Working in partnership with others to support delivery of partners' transformation plans.

## 1. A Single Sustainable System - A case study

## Healthwatch Norfolk (HWN)

The development of the Pharmaceutical Needs Assessment (PNA) is a good illustration of collaborative working in Norfolk.

The Health and Wellbeing Board is responsible for publishing and updating the PNA which sets out the current pharmaceutical services available in Norfolk, identifies any gaps in services, and makes recommendations on future development.

Healthwatch Norfolk (HWN) were selected to coordinate and produce the PNA through a steering group of partners. A HWN survey to support the assessment resulted in over 2700 responses.

Alex Stewart, Chief Executive of Healthwatch Norfolk, said:

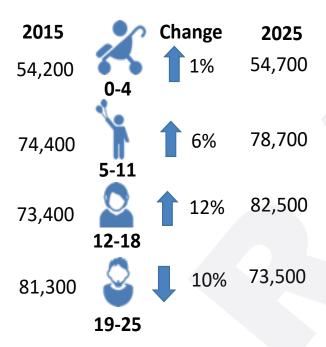
"This has been the liveliest and most interactive Needs Assessment that HWN have been involved in to date and we have had pleasure in helping to ensure that the voice of the public and patients are represented in this process. A feeling of trust and sound working relationships built over time between several group members has enhanced the sense of achievement. Other additional benefits to this collaborative partnership approach has brought a cultural sensitivity to the PNA. Recommendations around translation services in pharmacies have identified possible cost savings with avoidance of potential adverse events."

## 2. Prioritising Prevention

## Supporting people to be healthy, independent and resilient

## Children & Young People

About 283,200 under 25 year olds live in Norfolk and Waveney - this number is forecast to remain steady



The health and wellbeing of children is consistent with the England average, as are recorded levels of child development.

1 in 4 children are overweight by age 4 - 5.

There are fewer teenage pregnancies but remain above England average in Great Yarmouth and Norwich.

1 in 7 women are smokers at the time of having a baby.

Levels of anxiety in young people are rising as are hospital admissions for self-harm.

1 in 7 children live in relative poverty

1,380 Looked after children

721 on a child protection plan

2,208 children in need

2,068 part of targeted early help to families

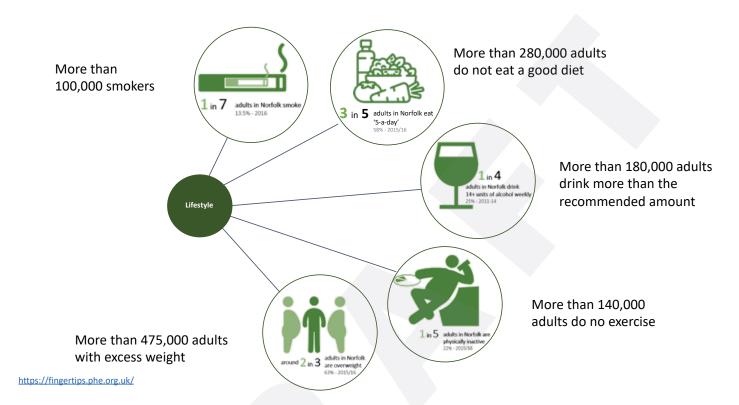
4,223 with Education Health and Care plan statement and 16,756 support for special educational needs

191,900 aged 0 to 17

The vast majority of children and families are supported by universal services such as health visiting, early years provision, schools and colleges. There are some children accessing additional social care and educational support and services based on their needs.

## 2. Prioritising Prevention

Unhealthy lifestyles impact on our health outcomes and need for health services.



# Healthy lifestyles and health services

We are seeing demands on our hospital based services with:

- 10,900 smoking attributable hospital admissions in 2016/17.
- 8,911 hospital admissions where obesity was the main or secondary diagnosis.
- 6,020 hospital admissions for alcoholrelated conditions.
- 3,852 emergency hospital admissions due to falls in people aged 65 and over.

# Inequalities in healthy lifestyles

If the most deprived areas had the same rates as other areas then each year we would see:

- 400 more children at a healthy weight.
- 1,000 fewer emergency admissions for older people.
- 60 fewer deaths due to preventable causes.

# What's important strategically?

There is strong evidence that interventions focussed on prevention are both effective and more affordable than just focussing on providing reactive emergency treatment and care. To build a financially sustainable system means we must promote healthy living, seek to minimise the impact of illness through early intervention, and support recovery, enablement and independence.

#### Priority areas for prevention are:

- Creating healthy environments for children and young people to thrive in resilient, safe families.
- Delivering appropriate early help services before crises occur.
- Helping people to look after themselves and make healthier lifestyle changes.

### **Priority actions**

### We will prioritise prevention by:

Developing in partnership a systematic approach for children and young peoples' support and provision.

Embedding prevention across all organisational strategies and policies.

Providing joint accountability so that as a system we are preventing, reducing and delaying needs and associated costs.

Promoting and support healthy lifestyles with our residents, service users and staff.

## Key Challenges

- Identifying and protecting investment in prevention within budgets.
- Identifying needs early and providing early access to support.
- Embedding prevention across all of our strategies and policies.
- Raising awareness of the impact of lifestyle on health, for example with diabetes

## Key measures

## Each HWB organisation can clearly report to the HWB how they are:

- 1. Implementing an integrated strategy and a single system approach for children and young people where need is understood and priority actions shared.
- 2. Prioritising prevention both at a policy level and in decision-making.
- 3. Promoting the health and wellbeing of their workforce.

## Early Help and Family Focus

Early Help and Family Focus Broadland received a request for support for a young couple who had just had a baby and were homeless with no extended family support.

The early help practitioner arranged a joint visit with the health visitor and talked with them about their worries and what was working well for them. (This is the Signs of Safety approach).

The 'team around' the family then worked with the young parents to produce a plan which resulted in the following support.

#### Who did what

The housing options advisor continued searching for a suitable permanent home.

The young parents met with the debt advisor from Broadland District Council who helped them understand how to plan a budget and manage their finances. A benefits advisor made sure they were claiming the correct benefits.

The early help practitioner supported the young parents to talk with each other and to understand both their own and each other's emotions – encouraging them to argue less.

The early help practitioner worked with the health visitor to explain to the young parents how babies develop and what they need at the different stages of development.

#### Conclusion

The family are now in their own two bedroom flat and have worked hard to decorate and furnish it. Mum is now taking her baby to activity sessions in the community and slowly making some friends.

## 2. Prioritising Prevention - Case study

## A Smoke Free Norfolk



Healthy Norwich

is an example of an approach to improving health and wellbeing in the greater Norwich area by working together to make a healthier community.

Smoke Free Park signage has been placed in play areas to ask adults

not to smoke nearby. This voluntary code will directly help prevent children and young people taking up smoking and potentially help smokers to seek support to quit.

Smoke-free sport, including #Smokefree
Sidelines, is backed by Norfolk Football
Association (FA) where local youth football
clubs are championing the message that
smoking has no place in youth sport. –
"#Smokefreesidelines.uses non-judgemental
messaging and will encourage people to
think twice before exposing young people
to smoking. This will make the idea of
smoking less normalised."

Rebecca Burton, Communications Manager, Norfolk FA

As well as discouraging smoking, *Smoke Free Sport* brings about additional benefits including:

- Protecting the environment and saving money by reducing tobacco-related litter.
- Offering further protection from the harmful effects of second-hand smoke.
- Providing the opportunity for public acceptance of voluntary smoke-free locations.

# Image to follow

## 3. Tackling Inequalities in Communities

Providing most support for those who are most in need.

## Deprivation

Norfolk has average levels of deprivation but an estimated 68,700 people live in the most deprived areas of England.

Norfolk and Waveney has a diverse population and deprivation can be experienced in both urban and rural settings.

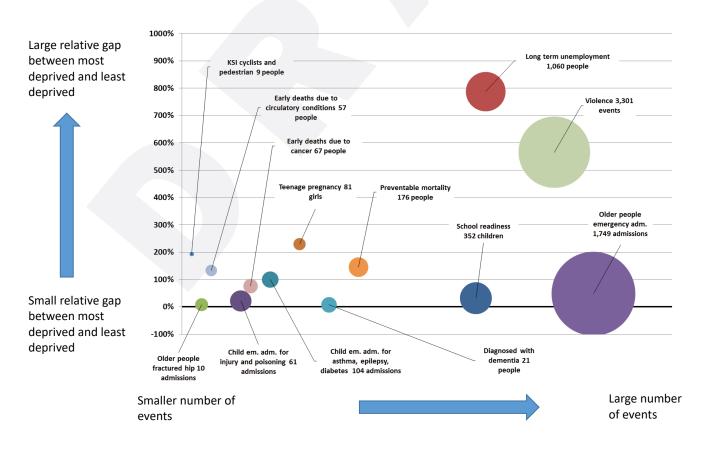
People living in deprivation are more likely to experience violence, crime and accidents despite Norfolk having a low overall crime rate.

Four districts in Norfolk and Waveney are in the lowest quintile in England for social mobility - driven by lower levels of education attainment and skill level.

# Inequalities and life expectancy

The difference in life expectancy gap between those living in the most deprived and the least deprived areas is about 7 years for men and 4.5 years for women.

People living in our 20% most deprived areas are more likely to smoke, have an unhealthy diet and be less active.



Preventable illness, violence, drug overdose, suicide and accidents outcomes do correlate with deprivation. For example, if the most deprived experienced the same rates as the least deprived there will be 3,301 fewer violent events per year.

# What's important strategically?

Those living in our most deprived communities experience more difficulties and poorer health outcomes. We recognise that together, we need to deliver effective interventions, to break the cycle, mobilise communities and ensure the most vulnerable children and adults are protected.

To be effective in delivering good population outcomes we need to most help those in most need and intervene by working together at county, local and community levels to tackle issues reflecting whole system priorities as well as specific concerns at the right scale.

Reducing inequalities in health and wellbeing will involve addressing wider issues that affect health, including housing, employment and crime, with community based approaches driven by councils, the voluntary sector, police, public sector employers and businesses.

## Image to follow

## Key Challenges

- Identifying and ensuring access to services for those most vulnerable.
- Promoting healthy relationships in families and communities.
- Helping people out of poverty, particularly hidden rural poverty.

## Key measures

## Each HWB organisation can clearly report to the HWB how they are:

- 1. Promoting alignment and consistency in local delivery partnerships to plan for, and with, their local community.
- 2. Reducing the impact of crime, injuries and accidents in our most deprived areas.
- 3. Using source data available (including from the JSNA) to inform strategic plans.

### **Priority actions**

We will commit to working together to build on the strengths in local communities, rural and urban, by:

- Improving locality working and sharing best practice.
- Providing and using the evidence to address needs and inequalities.
- Addressing the impact of crime, violence and injuries.
- Joining up development planning by working with those with planning responsibilities.

## 3. Tackling Inequalities in Communities- Case study

## Great Yarmouth -Neighbourhoods that work

Neighbourhoods that Work (NTW) is a partnership initiative led by Great Yarmouth Borough Council together with seven partner organisations. NTW aims to connect local communities to the benefits of economic growth by:

- Increasing community resilience.
- Improving the responsiveness of voluntary sector support services.
- Increasing the participation of communities in driving forward sustainable economic development.

The vision is to work with local residents to build stronger communities - focussing on people, neighbourhoods, and the things that matter most. Community Development approaches are used to work with local people in the places they live to identify and act upon things that matter most to communities.

The project builds upon 10+ years of work in Great Yarmouth building on existing and award-winning community development infrastructure, incorporating active and engaged local residents, neighbourhood boards and a varied and diverse community and voluntary based organisations.

"Our starting point is that communities are full of people who can provide the connections that make their neighbourhood stronger. People thrive in communities that are well connected."

Director of Housing and Neighbourhoods,
 Great Yarmouth Borough Council.

## 3. Tackling Inequalities in Communities- Case study

# Arts and Culture for health and wellbeing

"There is growing evidence that engagement in activities like dance, music, drama, painting and reading help ease our minds and heal our bodies. It is most encouraging to see just how much potential and ambition there is for joined-up action on this vital work in Norfolk."

## Sir Nicholas Serota, Chair, Arts Council England.

Collaboration between Norfolk's arts, culture, health and social care sectors is well established with some major successes in attracting investment to deliver effective joint programmes.

Norfolk County Council's award-winning Culture & Heritage, Communities, Information and Learning Services including museums, libraries, archives, arts, community learning and sports play a key role in supporting local health and wellbeing priorities through the provision of: collaborative programmes; volunteering; learning and skills development; provision of welcoming and enriching spaces and professional development for arts, health and social care professionals.

With ten outstanding museums, Norfolk Museums Service is strongly embedded in our local communities, providing excellent and ongoing support for health and wellbeing priorities through its extensive public programmes and targeted projects.

With 47 community libraries, Norfolk Library and Information Service has a strong focus on reducing social isolation through providing safe and welcoming venues to enable people to engage with others, participate, volunteer and develop new creative skills.

Norfolk Arts Service leads the strategic development of arts, health and wellbeing collaboration in Norfolk. It works with multiple local and national partners to influence policy, identify and broker new collaborative opportunities and secure investment for new initiatives.

## Collaborating in the delivery of people centred care

# Living Independently in Later Life

Whilst life expectancy has risen only half of our retirement years are spent in full health. We will see the largest increases in the number of people over 65 years old.

There are 14,000 people living with dementia now - this is forecast to almost double to 25,000 by 2037 and most of these new cases will be in people aged over 85.

An estimated 23,200 people provide 50+hours of unpaid care a week.

# Mental health and wellbeing

About 1 in 7 people in Norfolk and Waveney experience a common mental health disorder with long term mental ill health being higher than the average for England.

- 8% of adults were recorded as having depression.
- 1,712 emergency hospital admissions were for intentional self harm in 2016/17.
- About 110 people die each year from suicide.

The number of ill health conditions an individual has contributes to the complexity of how to manage and increases the cost of health and social care.

8,600 severe frailty 31,300 moderate frailty

80,100 mild frailty

123,900 fit

243,900 population 65 and over

## 4. Integrating ways of working - Actions

# What's important strategically?

We are seeing increasing demand with an ageing population. It is only by working together, in an integrated way, that we can meet the needs of people with more complex health and care challenges, managing with reducing or level budgets.

We want vulnerable people of all ages to live as long as possible in their own homes and to be independent, resilient and well - having access to early help and person centred care when needed.

Long term mental ill health is associated with significantly poorer physical health and shorter life expectancy.

Working together with and within communities is important to promote good mental health support and wellbeing.

It is also important to recognise the contribution of carers and the support they need.

## Key Challenges

- We are seeing increasing demand with an ageing population.
- Disease patterns are changing: multiple morbidity, frailty in extreme old age, and dementia are becoming more common.
- Ensuring parity of approach between physical and mental health.

## Key measures

## Each HWB organisation can clearly report to the HWB how they are:

- 1. Prioritising promoting independence and healthy later life both at a policy level and in decision-making.
- 2. Contributing to the Sustainability & Transformation Partnership's Strategy.

## **Priority actions**

## We will ensure integrated ways of working by:

- Collaborating in the delivery of people centred care to make sure services are joined up, consistent and makes sense to those who use them.
- Working together to promote the important role of carers and the support they may also require.
- Embedding integrated approaches in policy, strategy and commissioning plans.

### 4. Integrating Ways of Working - Case study

### History of dementia partnerships in Norfolk

Dementia as a priority for Norfolk has been championed by a series of partnership groups over the years: The Norfolk Older People's Strategic Partnership, the Dementia Strategy Implementation Board, the Norfolk and Waveney Dementia Partnership and more recently the Dementia Academy.

#### Areas of focus continue to include:

- Early diagnosis and a gap free pathway for people with dementia and their carers.
- Improving advice and Information.
- Launch of www.dementiafriendlyNorfolk. com.
- Medication advice a leaflet detailing medication effects.
- Life stories as a resource to support stages of dementia.
- Prevention research and evidence-based approaches to prevent and delay the onset of dementia.
- Involvement as a 'critical friend' in the dementia subgroup of the Norfolk and Waveney Sustainability & Transformation Partnership's Mental Health work stream.

#### 4. Integrating Ways of Working - Case study

### Promoting independence in older age

Physical activity has been introduced into Norwich care settings by **Active Norfolk** through the Mobile Me scheme.

Jack, in his 90s, lives in an area where there is little interest in socialising as a community. He was inactive and rarely left his flat. Through Mobile Me Jack is now playing a sport he enjoyed in his youth - "I feel better in myself as I can play table tennis again. I'm surprised I still have the touch".

Norse Care employs a physical activity coordinator for their housing schemes. "We have seen an increase in physical abilities, improvements in confidence and general wellbeing. There are also new social groups forming".

Cotman Housing has secured funding in order to embed physical activity in their homes. Age UK has integrated physical activity into the **Agewise** project.

### Improving mental health and wellbeing

Norwich Theatre Royal's **Creative Matters** includes performances and workshops to think about important societal and personal issues. This included sessions on men's mental health, stigma, and male suicide - sessions on dementia and homelessness are planned for 2018/9.

**MensNet** in Norfolk brings together organisations with a strategic interest in mental health. All to Play For is aimed at men struggling with mental health issues. John, 24, participates weekly:

"It has been very beneficial for me dealing with my mental health, boosting my confidence, and helping improve my people skills".

The **12th Man** project identified barber shops as positive spaces where discussions could happen. Barbers are trained in Mental Health First Aid and subtle prompts are used to encourage these discussions. This **Healthy Norwich** project won a national award in November 2017.

### Working together to achieve joint outcomes

#### We commit to:

- Identifying the actions that each HWB partner will take in delivering our strategy, either through partners' existing plans or new initiatives.
- Developing an implementation plan so we can focus on the important things we have agreed to do together.
- Holding ourselves to account and be an accountable public forum for the delivery of our priorities.
- Monitoring our progress reviewing data and information which impact on our agreed outcome measures.

- Carrying out in-depth reviews to understand the impact we are making.
- Reporting on our progress to the HWB – challenging ourselves on areas where improvements are needed and supporting action to bring about change.
- Keeping our Strategy live reflecting the changes as we work together towards an integrated system.

### Partner organisations involved in the Health and Wellbeing Board – Norfolk and Waveney

- Healthwatch Norfolk
- Broadland District Council
- NHS Great Yarmouth and Waveney CCG
- Voluntary Community and Social Enterprise Sector representatives
- Police and Crime Commissioner's Office
- Norfolk and Suffolk NHS Foundation Trust
- Breckland Council
- NHS North Norfolk CCG
- Norfolk and Norwich University Hospitals NHS Foundation Trust
- East Coast Community Healthcare Community Interest Company
- Great Yarmouth Borough Council
- Norfolk Independent Care
- Borough Council of King's Lynn and West Norfolk

- Norwich City Council
- NHS West Norfolk CCG
- North Norfolk District Council
- Queen Elizabeth Hospital Kings Lynn NHS Foundation Trust
- South Norfolk Council
- Waveney District Council
- Norfolk and Waveney Sustainability Transformation Partnership
- Norfolk County Council
- NHS Norwich CCG
- Norfolk Constabulary
- NHS South Norfolk CCG
- James Paget University Hospitals NHS Foundation Trust
- Norfolk Community Health & Care NHS Trust

#### **ENVIRONMENT AND COMMUNITY PANEL WORK PROGRAMME 2018/2019**

DATE OF MEETING	TITLE	TYPE OF REPORT	LEAD OFFICER/ ATTENDEE	OBJECTIVES AND DESIRED OUTCOMES
1 <sup>st</sup> May 2018	Creative Arts East	Information	Creative Arts East	To inform Members of the work being carried out by Creative Arts East.
	Community Car Scheme		Lorraine Gore	
	Update on Outside Bodies:  - King's Lynn Football Club - Norfolk Countywide Community Safety Partnership Scrutiny Sub Committee	Information		To consider the Outside Bodies reports from Councillor Westrop which slipped from the previous meeting.
	Charging for Uncontested Parish Elections	Cabinet Report	Electoral Registration Manager	At Cabinet in April it was agreed that the item be deferred so that it could be considered at a Panel meeting and then brought back to Cabinet.
12 <sup>th</sup> June 2018	Appointments to Outside Bodies	Consultation		To nominate representatives to serve on Scrutiny Outside Bodies for 2018/2019.
	Single Use Plastics	Policy Development	Barry Brandford and Sharon Clifton	Added to the Work Programme by Members of the Panel. To provide a steer on the Council's approach to Single Use Plastics.
	Appointment of Vice Chairman	Operational		To appoint a Vice Chairman for the municipal year 2018/2019.
	Food Hygiene Update	Update	Environmental Health Manager - Commercial	To receive an update from the Environmental Health Manager, as requested by the Panel.
24 <sup>th</sup> July 2018	Youth Investment Fund	Information	Councillor Westrop and Youth Investment	Item suggested by Councillor Westrop and agreed by the Panel for consideration.

			Fund Representatives	
	Q4 2017-2018 Corporate Performance Monitoring Report	Monitoring	Ged Greaves	To monitor progress against agreed performance indicators for the year relevant to the Environment and Community Panel.
	Homelessness Reduction Act Update	Update	Duncan Hall and Ross Hefford	Update on new Legislation was requested by the Panel.
14 <sup>th</sup> August 2018 SPECIAL MEETING	EXEMPT – Leisure Services Provision	Cabinet Report	Chris Bamfield	To consider the report before its presentation to Cabinet.
4 <sup>th</sup> September 2018	Meeting to be preceded by a tour	of Broad Stree	t at 4pm	
1	Task Group – Homelessness and Rough Sleeping Task Group	Operational	Duncan Hall	To receive the Terms of Reference and details of operation of the Task Group.
	EXEMPT – Update on Leisure Services Provision	Update	Chris Bamfield/ Honor Howell	To receive an update following consideration of the item at the special meeting on 14 <sup>th</sup> August 2018
11 <sup>th</sup> October 2018 SPECIAL MEETING	EXEMPT – Leisure Services Provision	Cabinet Report	Chris Bamfield	To consider representations from Alive Leisure and make recommendations to Cabinet.
		T	T	
16 <sup>th</sup> October 2018	Advice Services Update	Update	Sarah Dennis and representatives from CAN and Shelter	The Panel last received an update on advice services in September 2017 and it was agreed that a further update be provided in thirteen months.
	Gambling Act – Statement of Principles	Operational	Marie Malt	To consider the draft Statement of Principles before it is presented to Cabinet and Council.
	Q1 2018-2018 Corporate	Monitoring	Ged Greaves	To monitor progress against agreed

	Performance Monitoring Report  Joint Health and Wellbeing		Ged Greaves	performance indicators for the year relevant to the Environment and Community Panel.
	Strategy 2018-2022		Oca Orcaves	
4 <sup>th</sup> December 2018	Grounds Maintenance	Policy Development	Nathan Johnson and Claire Thompsett	Requested for addition by Members of the Panel.
	Disabilities Champion Update	Update	Councillor Mrs Fraser	To receive an update from the Disabilities Champion.
	Early Help Hub	Verbal Update	John Greenhalgh	A brief update will be provided to the Panel as requested. More information will be available in Spring 2019.
	Joint Health and Wellbeing Strategy 2018-2022		Ged Greaves	
	Financial Assistance Scheme – Change of Criteria	Cabinet Report	Sarah Dennis	To consider the report prior to its presentation to Cabinet and make any appropriate recommendations to Cabinet.
22 <sup>nd</sup> January 2019	Review of the West Norfolk Wins Lottery	Monitoring	Lorraine Gore	To monitor the progress of the lottery six months after its launch
	Prevent Update	Update	John Greenhalgh	Annual update to the Panel.
	County Lines	Information	Representative from Norfolk Constabulary	
	Q2 2018-2019 Corporate Performance Monitoring Report	Monitoring	Ged Greaves	To monitor progress against agreed performance indicators for the year relevant to the Environment and Community Panel.
	Budget	Operational	Lorraine Gore	To receive a presentation on the Budget and have the opportunity to make any comments before it is presented to

				Cabinet
5 <sup>th</sup> March 2019	Report from the Informal Working Group – Single Use Plastics	Policy Development		To receive the final report from the Informal Working Group – Single Use Plastics
2 <sup>nd</sup> April 2019	Q3 2018-2019 Corporate Performance Monitoring Report	Monitoring	Becky Box/Ged Greaves	To monitor progress against agreed performance indicators for the year relevant to the Environment and Community Panel.

#### **FORWARD DECISIONS LIST**

Date of meeting	Report title	Key or Non Key Decision	Decision Maker	Cabinet Member and Lead Officer	List of Background Papers	Public or Private Meeting
2 October 2018						
	Council Tax Discounts 2019/20	Key	Cabinet	Leader Deputy Chief Executive		Public
	Appeals against Business Rates Hardship Review Refusal	Non	Cabinet	Leader Exec Dir – L Gore		Private - Contains exempt Information under para 3 — information relating to the business affairs of any person (including the authority)
82	Animal Welfare Changes and Fee Structures	Non	Council	Development Exec Dir – G Hall		Public
	Recycling Contract Variation	Key	Cabinet	Environment Exec Director – C Bamfield		Private - Contains exempt Information under para 3 — information relating to the business affairs of any person (including the authority)

Date of meeting	Report title	Key or Non Key Decision	Decision Maker	Cabinet Member and Lead Officer	List of Background Papers	Public or Private Meeting
Special Meeting 17 October 2108	Leisure Services Provision	Key	Cabinet	Deputy Leader Exec Dir- C Bamfield		Private - Contains exempt Information under para 3 – information

				relating to the business affairs of any person (including the authority)
Change to the Capital	Non	Council	Leader	Public
Investment Strategy			Exec Dir – L Gore	

Date of meeting	Report title	Key or Non Key Decision	Decision Maker	Cabinet Member and Lead Officer	List of Background Papers	Public or Private Meeting
13 November 2018						
83	Strategic Property Acquisition	Key	Cabinet	Corporate Projects and Assets Exec Dir - C Bamfield		Private - Contains exempt Information under para 3 — information relating to the business affairs of any person (including the authority)
	Development Options - Hunstanton	Key	Council	Performance and Economic Development		Private - Contains exempt Information under para 3 — information relating to the business affairs of any person (including the authority)
	Custom & Self Build Policy	Non	Council	Development Exec Dir – G Hall		Public
	Gambling Act 2005 Statement of Licensing Policy Review (Statement of	Non	Council	Housing and Community Exec Dir – G Hall		Public

	Principles)				
	Nelson Quay King's Lynn - Planning and Delivery	Key	Cabinet	Corporate Projects and Assets Exec Dir - C Bamfield	Private - Contains exempt Information under para 3 — information relating to the business affairs of any person (including the authority)
	Major Housing Phase 3 – Enabling Work for Lynnsport 1	Key	Council	Corporate Projects and Assets Exec Dir - C Bamfield	Private - Contains exempt Information under para 3 — information relating to the business affairs of any person (including the authority)
84	Proposed Enforced Sales case & future procedures	Non	Cabinet	Development Exec Dir – G Hall	Private - Contains exempt Information under para 3 — information relating to the business affairs of any person (including the authority)
	Lynnsport Community Facilities	Key	Council	Corporate Projects and Assets Exec Dir - C Bamfield	Public
	The Council as a landlord	Key	Council	Leader Chief Executive	Public
	South East King's Lynn Strategic Growth Area / West Winch Relief Road	Key	Cabinet	Development Exec Dir - G Hall	Public
	Corn Exchange Cinema	Non	Cabinet	Culture, Heritage and Health Exec Dir – C Bamfield	Exempt

Hunstanton Coastal	Key	Cabinet	Environment	Open
Management Plan			Exec Dir – G Hall	
Joint Health and Wellbeing	Non	Council	Culture, Heritage and Health	Open
Strategy			Exec Dir – D Gates	

Date of meeting	Report title	Key or Non Key Decision	Decision Maker	Cabinet Member and Lead Officer	List of Background Papers	Public or Private Meeting
8 January 2019	Council Tax Support	Key	Cabinet	Leader Deputy Chief Executive		Public
	Financial Assistance Scheme – Changes to Criteria	Non	Cabinet	Culture, Heritage and Health Deputy Chief Executive		Public
85	Difficult to Deliver Site – Hunstanton – Housing With Care	Key	Council	Corporate Projects and Assets Exec Dir - C Bamfield		Private - Contains exempt Information under para 3 — information relating to the business affairs of any person (including the authority)
	Management Re-Structure	Non	Cabinet	Leader Chief Executive		Private - Contains exempt Information under para 1 — information relating to the business affairs of any person (including the authority)
	Potential Property Development/Investment	Key	Council	Corporate Projects and Assets Exec Dir - C Bamfield		Private - Contains exempt Information under para 3 — information relating to the business affairs of any person (including the

				authority)
West Norfolk Property Ltd – Business Plan	Non	Cabinet	Housing & Community Chief Executive	Private - Contains exempt Information under para 3 — information relating to the business affairs of any person (including the authority)

Date of meeting	Report title	Key or Non Key Decision	Decision Maker	Cabinet Member and Lead Officer	List of Background Papers	Public or Private Meeting
5 February 2019						
	Budget	Key	Council	Leader Deputy Chief Executive		Public
86	Re-Fit Proposals	Key	Council	Leader Exec Dir – C Bamfield		Private - Contains exempt Information under para 3 — information relating to the business affairs of any person (including the authority)

Date of meeting	Report title	Key or Non Key Decision	Decision Maker	Cabinet Member and Lead Officer	List of Background Papers	Public or Private Meeting
26 March 2019						